

East Sussex Fire Authority

Statement of Accounts

2018/19

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In addition to the Statement of Accounts, financial information can be obtained from reports made to the Fire Authority and its Panels. Information on the Fire Authority's budget and finances can also be found on the website www.esfrs.org.

Further information on particular aspects of the East Sussex Fire Authority's finances may be obtained from:

East Sussex Fire and Rescue Service Headquarters
Church Lane
Lewes
East Sussex
BN7 2DZ
Or by email to enquiries@esfrs.org.

Narrative Report by the Treasurer

Introduction

The purpose of the Statement of Accounts is to give the reader clear information about the Fire Authority's finances for the year ended 31 March 2019. The format of the Statement of Accounts is governed by The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) which is published by the Chartered Institute for Public Finance and Accountancy (CIPFA) and is based upon International Financial Reporting Standards (IFRS).

East Sussex Fire Authority was created on 1 April 1997 as a result of local government reorganisation. It has a statutory duty to provide a Fire and Rescue Service for the whole of East Sussex and the City of Brighton and Hove, covering an area of 179,000 hectares and with a population of approximately 837,000.

The Authority is made up of 18 councillors, 12 of whom are nominated by East Sussex County Council and 6 of whom are nominated by Brighton & Hove City Council. The membership of the Authority during the 2018/19 financial year was as follows:

	Brighton & Hove City Council	East Sussex County Council	Total
Conservative	2	7	9
Green	1	-	1
Labour	3	1	4
Liberal Democrat	-	3	3
Independent	-	1	1
Total	6	12	18

The purpose and commitment of the Authority are set out below and are what is planned to be delivered through our agreed budget and Medium Term Financial Plan:

Our purpose:

We make our communities safer

Our Commitments, we will do this by:

- Delivering high performing services
- Educating our communities
- Developing a multi-skilled, safe and valued workforce
- Making effective use of our resources

You can find out more about the Fire Authority and the services it provides at www.esfrs.org

Statement of Accounts

The core statements in these accounts comprise:

- The Movement in Reserves Statement (MiRS) – this statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.
- The Comprehensive Income and Expenditure Statement (CIES) – this is fundamental to the understanding of the Authority's activities. It brings together all of the functions of the Authority and summarises all of the resources that the Authority has generated, consumed or set aside in providing services during the year.
- The Balance Sheet – this shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.
- The Cash Flow Statement – this summarises the changes in cash and cash equivalents of the Authority during the reporting period.

Other statements include:

- The Expenditure and Funding Analysis – this analysis shows how annual expenditure is used and funded from annual resources (government grants, rents, council tax and business rates) by local authorities in comparison with those economic resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Authority's directorates/services/departments. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.
- The East Sussex Firefighters' Pension Fund Accounts – this summarises the transactions relating to the Firefighters' Pension Fund Account for 2018/19. This is an unfunded scheme (i.e. it is not backed by investments) into which employee and employer contributions are paid and from which pension payments are made. The account is topped up by a grant from Government if the contributions are insufficient to meet the cost of pension payments in any one year.

Narrative Report by the Treasurer

Changes to accounting policies

The Code of Practice is based on International Financial Reporting Standards (IFRS), and has been developed by the CIPFA/LASAAC Code Board under the oversight of the Financial Reporting Advisory Board. The Code is based on approved accounting standards issued by the International Accounting Standards Board and interpretations of the International Financial Reporting Interpretations Committee, except where these are inconsistent with specific statutory requirements. The Code also draws on approved accounting standards issued by the International Public Sector Accounting Standards Board and the UK Accounting Standards Board where these provide additional guidance.

The Code has been prepared on the basis of accounting standards and interpretations in effect for accounting periods commencing on or before 1 January 2018, and applies for accounting periods commencing on or after 1 April 2018.

The Code of Practice on Local Authority Accounting 2018/19 (the Code) highlights the following key updates/changes in accounting practice:

- Additional guidance on the principles of revenue recognition and a revised section on Revenue from Contracts with Service Recipients following the adoption of IFRS 15 Revenue from Contracts with Customers
- New disclosure requirements under IAS 7 Statement of Cash Flows for additional analysis of Cash Flows from Financing Activities
- A change in the reporting requirements for debtors and creditors following removal of the disclosure requirements for the analysis of debtors and creditors across public sector organisations
- Adoption of IFRS 9 Financial Instruments introduced extensive changes to the classification and measurement of financial assets along with relevant disclosure requirements as a consequence of the expected credit loss model for impairment of non-contractual debts.

Financial Report

This section of the Statement of Accounts for 2018/19 sets out:

- The construction of the original budget for 2018/19.
- The final outturn for 2018/19.

Setting the Revenue Budget for 2018/19

The Authority has developed its service planning processes so that they provide a sound basis both for setting its strategic objectives, plans and policies and for its medium term financial planning and budget setting. The Authority's Medium Term Financial Plan (MTFP) recognised that there was significant uncertainty for fire funding beyond the current multi-year funding offer that ends in 2019/20. For 2020/21 and beyond there are potentially significant risks as a result of proposals to change the Business Rates Retention regime, the Fairer Funding Review and a Comprehensive Spending Review covering the last two years of this Parliament. It was assumed that there would continue to be reductions in funding as a result of the Government's deficit reduction strategy. The budget was developed to facilitate the delivery of the Authority's purpose and commitments and the priorities set out in the Integrated Risk Management Plan (IRMP) 2017-20. You can find out more about the IRMP at <https://www.esfrs.org/about-us/publication-of-information/strategies-plans-and-performance-information/community-risk-analysis/integrated-risk-management-planning/>.

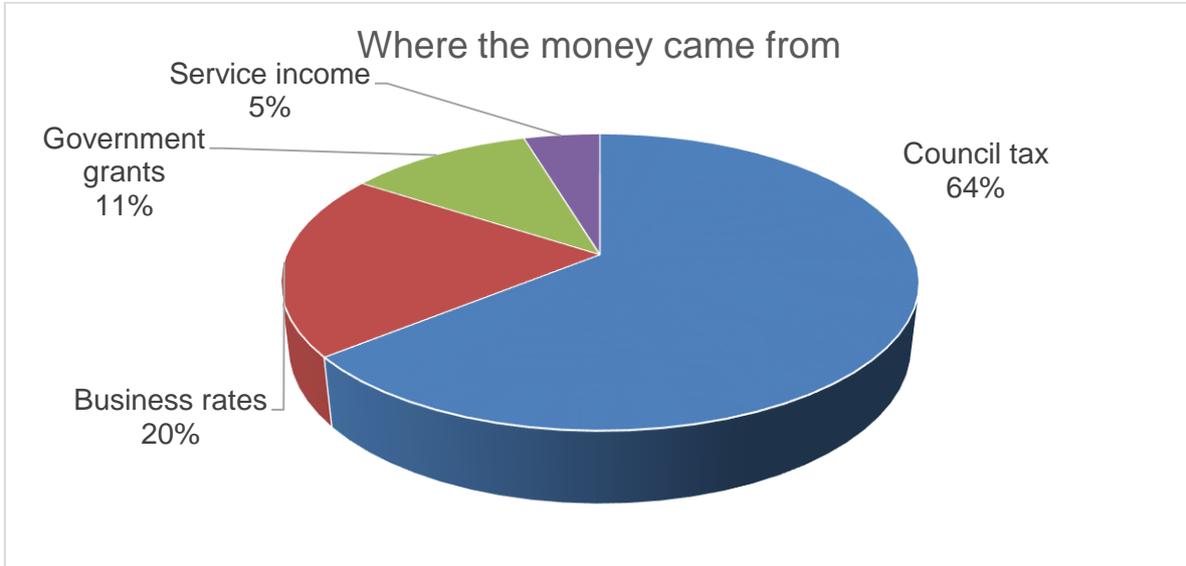
In February 2018 the Authority set its revenue budget for 2018/19 at £38.140m a 2.0% increase on the previous year. Savings of £0.686m which were expected to grow to £0.721m by 2021/22 were included. The main savings continued to come from phased reductions in crewing levels across the Service (Riding at Standard). The Fire Authority also agreed to a small increase in its Council Tax of 2.94%, a percentage point higher than the previous year taking advantage of the higher referendum threshold set by the Government. Revenue Support Grant from Central Government was cut by £0.864m (19.1%) to £3.660m. The budget also took into account additional spending pressures beyond pay and price inflation, other unavoidable commitments and bids for investment. The Authority was able to support its Capital Programme from the Revenue Account with a planned contribution of £1.200m. In 2015/16 the Authority entered into a Business Rates Pool with other local authorities in East Sussex which aimed to retain a greater proportion of growth in income from business rates locally. By 2017/18 the risks of pooling were judged to be too great, following the national revaluation exercise and the Pool was dissolved. However for 2018/19 the Pool was reformed with the expectation that it would yield the Authority £0.150m.

In setting the 2018/19 Revenue Budget the Fire Authority had achieved a balanced position in the medium term, although this assumed that all savings targets would be achieved.

Narrative Report by the Treasurer

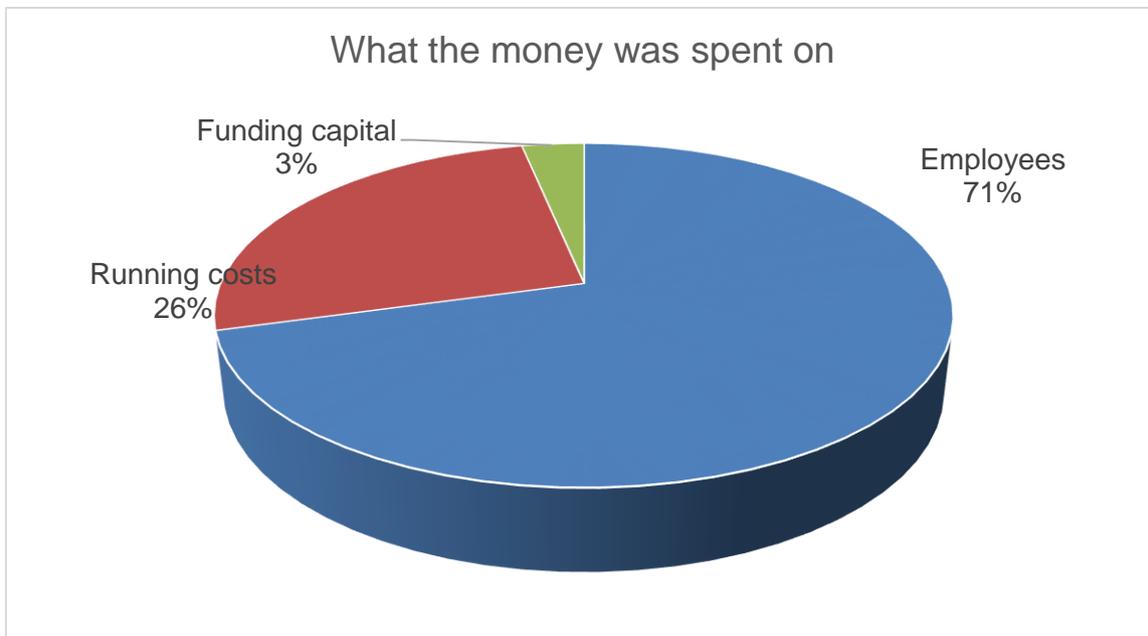
Revenue Expenditure and Income

The revenue, or day to day, spending of the Authority is shown in the table below, "Analysis of the Revenue Budget" and is summarised in the following charts. The first chart shows the source of resources supporting revenue expenditure.



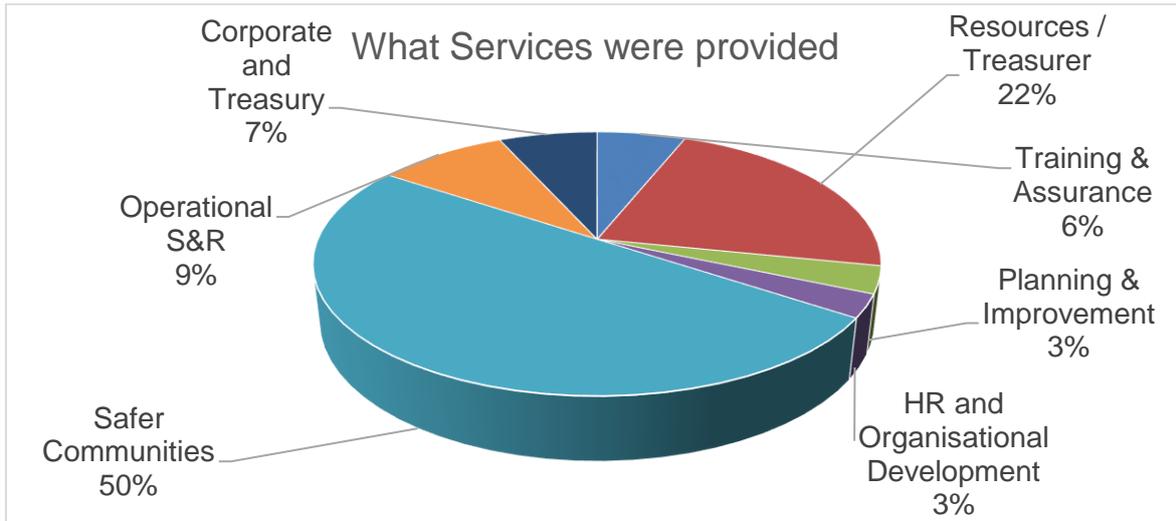
The majority 64% comes from the Council Tax payers of East Sussex and the City of Brighton & Hove. The two other main sources are Government Grants and Business Rates at 11% and 20% respectively. The Service generates income representing 5%.

The next chart shows what this money was spent on:



Fire Authority services are heavily reliant upon staff, and employee costs including employers pension contributions accounted for 71% of expenditure. Running expenses including the cost of premises, transport and supplies and services accounted for 26% of the total, 3% is made up of the cost of funding capital expenditure including the costs associated with loans taken out to invest in the Fire Authority's services.

The third and final chart shows the cost of providing the services of the Authority across our different departments:



The Authority's focus is on services to local communities and this is reflected by the fact that 50% of expenditure is on Safer Communities which includes both firefighting and rescue operations and prevention work including preventing fires, reducing arson, working with partners in the local business community, and with other local authorities and stakeholders to make all our local communities safer. Resources/Treasurer (22%) supports service delivery providing IT, Property, Procurement, Insurance and Finance. Operational Support and Resilience (9%) delivers support for the fleet including the fire appliances, operational planning and policy, special project support and the Sussex Control Centre. Corporate (7%) includes Principal Officers and their direct support, treasury management, various non service costs such as injury benefits as well as the corporate contingency. Training and Assurance (6%) delivers all operational training (with a few specialist exceptions) and commercial training based at Service Training Centre and a team of specialist training staff. It also includes Health and Safety advice as well as advising managers on legal compliance, policy formulation, training and safety performance monitoring activities. Planning and Improvement (3%) provides performance management, business planning, community risk management, communications as well as general business support and support for the Fire Authority and its meetings. HR and Organisational Development (3%) support all employees throughout their employment with ESFRS in a wide range of areas as well as ensuring the organisation is compliant with current employment law. This element of the Service also provides Organisational Development and leads on inclusion and diversity across the communities of East Sussex and the City of Brighton & Hove.

Narrative Report by the Treasurer

Analysis of the Revenue Budget

The table below sets out the main components of the Revenue Budget for 2018/19 and how these compare with the actual outturn:

	Original Budget £'000	Revised Budget £'000	Outturn £'000	Variance against revised budget £'000
Training and Assurance	2,318	2,274	2,246	(28)
Resources/Treasurer	6,951	7,970	8,269	299
Planning and Improvement	1,139	1,228	1,235	7
Total Deputy Chief Fire Officer	10,408	11,472	11,750	278
Human Resources and OD	911	1,127	1,056	(71)
Safer Communities	18,271	18,411	18,653	242
Operational Support	3,581	3,458	3,310	(148)
Total Assistant Chief Fire Officer	22,763	22,996	23,019	23
CFO Staff	655	688	675	(13)
Treasury Management	2,056	1,422	1,288	(134)
Non Delegated costs	541	559	528	(31)
Corporate Contingency	569	50	0	(50)
Transfer to Reserves	1,148	2,470	2,617	147
Transfer from Reserves		(1,517)	(1,517)	0
Total Corporate	4,969	3,672	3,591	(81)
Total Net Expenditure	38,140	38,140	38,360	220
Financed By:				
Council Tax	(26,173)	(26,173)	(26,173)	0
Business Rates	(7,594)	(7,594)	(7,741)	(147)
Revenue Support Grant	(3,660)	(3,660)	(3,667)	(7)
S31 Grants	(412)	(412)	(671)	(259)
Collection Fund Surplus/Deficit	(301)	(301)	(301)	0
Total Financing	(38,140)	(38,140)	(38,553)	(413)
Total Over / (Under) Spend	0	0	(193)	(193)

Throughout the year the Strategic Leadership Team (SLT) and the Authority received regular budget monitoring reports which tracked progress in delivering agreed savings and identified in year spending pressures, enabling them to be managed within the overall revenue budget. Treasury Management is usually reported to Members as part of the Corporate heading however as it is not part of the Net Cost of Service in the Accounting Statement Expenditure and Funding Analysis it is shown here separately.

The Authority's original estimate of net revenue expenditure for the year was £38.140m. The budget was revised during the year to reflect changes in service delivery but overall the total budget remained the same. The final outturn at £38.360m and better than expected income of £38.553m resulted in a small underspend of £0.193m which will be transferred into earmarked reserves. Unexpected increases in retained Business Rates including the return of Levy safety net funds and small grants gave an additional £0.413m of funding. In service delivery, the net expenditure position is the result of a combination of underspending in some areas and overspending in others.

The main variations in Net Service Expenditure were as a result of:

- A £299,000 overspend in Resources / Treasurer including a £297,000 overspend in the Information Technology Group reflecting increased costs as the Authority invests in IT to support business change and the use of agency staff to cover vacant posts;
- A £242,000 overspend in Safer Communities including an underspend of £233,000 in Business Safety partly offsetting a £468,000 overspend on operational firefighters where numbers exceeded the agreed establishment whilst an internal restructure was implemented;
- A £148,000 underspend in Operational Support and Resilience including £226,000 underspend in equipment where planned purchases of operational equipment were delayed whilst operational needs were reviewed;

Narrative Report by the Treasurer

- There have also been windfall grant receipts relating to the refund of Retained Business Rates and other section 31 Grants with an underspend of £259,000.

Reserves and Balances

The financial statements also set out details of the Authority's reserves and balances, which are another essential tool to manage risk exposure and smooth the impact of major costs. The requirement for financial reserves is acknowledged in statute. Sections 32 and 43 of the Local Government Finance Act 1992 require billing and precepting authorities in England and Wales to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the budget requirement, and regard to LAAP Bulletin 99 - Local Authority Reserves and Balances. In May 2018 the Government published the New Fire and Rescue Services Framework which introduces a requirement for Combined Fire and Rescue Authorities to publish a Reserve Strategy on their website and outlined the detail which should be included. The Reserves Strategy forms part of the Authority's Medium Term Financial Plan. The level of the Fire Authority General Fund Balance has been reduced from £3.142m to £2.417m which is in line with the Authority's Reserves Strategy approved in February 2019 which takes a risk based approach to determine the General Fund balance should be set at a minimum level of 6% of the Revenue Budget. The reduction in General Balances of £0.625m was used to fund costs related to the ongoing Sussex Control Centre (SCC) Project and the balance of this is held in an earmarked reserve.

The Authority's revenue balances have increased by £1.293m to £16.175m at 31 March 2019 (including the 2018/19 Revenue Budget underspend of £0.193m) of which 85% is held for specific purposes. With the addition of the Capital Reserves of £9.477m this means that total usable reserves stand at £25.651m as shown in note 20 to the accounts.

Details of the Authority's earmarked reserves can be found within note 8 to the Core Accounting Statements. Current earmarked reserves are £13.758m, the most significant being those to provide resources which may be used for capital spending in order to reduce the need for and consequent revenue cost of borrowing and to support service improvement and the delivery of efficiencies. Other earmarked reserves cover the IT Strategy, Emergency Services Communication Project, Sprinkler Installation and the SCC Project. Certain reserves are held to manage the accounting processes for tangible fixed assets and retirement benefits and they do not represent usable resources for the Authority.

The level of reserves held at the end of 2018/19 is £4.174m higher than planned (£25.652m actual against £21.478m planned). The main reasons for this are the decreased use of earmarked reserves as projects are delayed as well as much better than expected gains from the Business Rates Pool. Additionally, reduced capital spend meaning the expected £1,624,000 draw down from capital receipts reserve has not been required, although this is in part off-set by the delay in the sale of Fort Road for which the capital receipt of £515,000 is now expected in 2019/20.

The Capital Programme

In 2018/19, the Authority spent £1.010m on its vehicles, buildings and other capital projects.

The Authority can fund its capital expenditure from several sources, each with its own advantages and limitations. The sources of funding in 2018/19 were contributions from the Revenue Account (£0.566m) and Government grant (£0.013m) with the balance funded from internal borrowing. Capital bids for new projects are made in accordance with the 5 year Capital Asset Strategy and individual schemes are subject to the Authority's project management regime to ensure effective delivery.

The Revised Capital Programme budget for the year was £1.785m. The larger schemes during the year were general property schemes (£0.234m) and the purchase of vans and cars (£0.680m). The underspend of £0.775m compared to the revised budget was mostly an aggregation of slippage of spend into 2019/20 in particular replacement fire appliances, fireground radios and other ancillary equipment, as the Service reviewed its requirements in these areas.

The Prudential Code allows the Authority to determine its own affordable level of borrowing. This strategy, which includes the Authorised Borrowing Limit and prudential indicators for the Authority is approved through the annual Treasury Strategy report to the Authority.

During 2018/19 no loans were repaid and no new borrowing was undertaken, so total borrowing ended the financial year at £10.773m.

At its meeting in February 2019 the Fire authority approved a Capital Programme for 2019/20 of £6.728m which will be financed by capital receipts of £6.296m and £0.432m from internal sources. Slipped schemes, mainly the purchase of fire appliances and radio equipment, from 2018/19 are likely to increase the 2019/20 Capital Programme by £0.766m to £7.494m. This increase will be funded by an increased use in Capital Receipts (£0.575m), earmarked reserves (£0.191m) and Government Grant (£0.037m).

Non-Financial performance

The Authority monitors its performance on a regular basis against a range of key performance indicators. This is reported to the Authority's Scrutiny and Audit Panel on a quarterly basis and include attendance at incidents, employee absence and reporting of Health and Safety incidents. Significant performance level changes are reported on an exception basis. There is also a Year End Performance Report that will be considered by Scrutiny and Audit Panel on 5 June 2019, along with the Annual Benchmarking report which compares our performance with that of other similar Fire Authorities.

The most recent quarterly report can be downloaded at <https://www.esfrs.org/EasySiteWeb/GatewayLink.aspx?allid=25796>

Narrative Report by the Treasurer

Trade Union (Facility Time Publication Requirements) Regulations

The Trade Union (Facility Time Publication Requirements) Regulations 2017 came into force on the 1st April 2017. These regulations place a legislative requirement on relevant public sector employers to collate and publish, on an annual basis, a range of data on the amount and cost of facility time within their organisation. The Authority's publications can be found on its website here: <https://www.esfrs.org/about-us/publication-of-information/financial-information/>.

Impact of Benefit Pension Schemes

In line with the accounting standard IAS19, the Authority's net liability for future pension payments, as shown in the Balance Sheet, has increased from £423.031m at the start of the year to £442.278m at 31 March 2019. Note 35 to the accounting statements provides more detailed information. The resultant impact on the CIES is a charge of £25.309m to reflect the present value of the defined benefit obligation and an Actuarial gain on pension assets and liabilities of £6.062m. The explanation from the Actuary for the Actuarial gain is due to the life expectancy assumption having been updated. The net liability for both the firefighters and local government pension schemes reflect the impact of the McCloud / Sergeant judgement which ruled that transitional protections introduced with new schemes in recent years were discriminatory and therefore unlawful. The liabilities assessed due over the long-term of the Firefighters' Pension Scheme do not affect the present operational service costs of the Authority, where the actual costs of providing pensions is determined by the government and legislation that sets the employer and employee pension contributions rates for the 1992, 2006 and 2015 Firefighters' Pension Schemes.

Treasury Management, Borrowing and Investment

The Authority's Treasury Management Strategy for 2018/19, agreed in February 2018 was set against a continued background of market uncertainty and a prudent approach was taken with all investments.

The emphasis continued to be on security (protection of the capital sum invested) and liquidity (keeping money readily available for expenditure when needed) with some flexibilities being increased to reflect the evolution of the money markets. The Strategy and limits were consistent with the approved capital programme and revenue budget. It is impossible in practical terms to eliminate all credit risk but the Authority seeks to be as prudent as possible.

The amount of interest received on short term balances was £0.206m at an average rate of 0.80% (compared to the Bank of England base rate which started the 2018/19 financial year at 0.5% and increased to 0.75% in July 2018 where it has remained for the remainder of the financial year). During the year, and in accordance with its Treasury Strategy, the Authority continued to invest in the highest quality rated banks and increased its use of a number of fixed term and notice accounts alongside continued use of overnight access cash money market funds. Funds were also loaned on a fixed term basis to another UK local authority for the first time.

The Authority's current strategy is to maintain external borrowing at the level of the Capital Financing Requirement (CFR). This reflects the policy of avoiding new borrowing by running down spare cash balances. Officers continue to review the need to borrow taking into consideration the potential increases in borrowing costs, the need to finance new capital expenditure, refinancing maturing debt, and the cost of carry that might incur a revenue loss between borrowing costs and investment returns.

2019/20 and beyond

The Authority's budget for 2019/20 was set at £39.037m, an increase of 2.4% over the previous year, and in light of the financial challenge facing the Authority in the future, Members agreed to raise Council Tax by 2.94% taking a Band D property to £93.67. Despite the financial challenges ahead the Authority continues to provide the communities of East Sussex and the City of Brighton & Hove with a round the clock service for £1.80 per week (for the average household). The Medium Term Finance Plan (MTFP) for the five years to 2023/24 sets out how the Authority plans to achieve financial sustainability through a balanced budget over the medium term. Both the budget and the MTFP took into account:

- The outcomes from the review of the Authority's purpose and commitments and the Integrated Risk Management Plan (IRMP) which was subject to public consultation during 2016/17 and sets the strategic direction for the future of the service
- Continued reductions in grant funding from central government following the final year of the multi-year funding settlement and the first year of the East Sussex Business Rates Retention Pilot (giving two scenarios of a 5% and a 7.5% year on year reduction in overall level of funding from core Government grant and business rates)
- The delivery of the Authority's existing savings plan which since 2010/11 has already achieved £8.744m (to the end of 2018/19).
- A planning assumption that the Authority will continue make small increases in its Council Tax of up to 2% each year to reduce the impact reductions in central government funding.

The MTFP indicates a need to make a further savings of between £2.837m and £3.727m in order to balance the Authority's budget by 2023/24.

There remains significant uncertainty for fire funding beyond the current multi-year funding offer that ends in 2019/20. For 2020/21 and beyond there are potentially significant risks as a result of national proposals to change the Business Rates Retention regime, the Fairer Funding Review and a Comprehensive Spending Review covering the last two years of this Parliament. In addition the sector will see the implementation of the Government's new inspection regime for the Fire Service and the continuing impact of changes in governance as a result of the Policing and Crime Act and the powers given to Police and Crime Commissioners to take over the running of Fire Authorities.

Narrative Report by the Treasurer

Officers will continue to explore the potential for further efficiencies, which as a minimum must meet the identified funding gap by 2023/24, but which must also provide flexibility to respond to both the uncertain funding situation after 2019/20 and allow investment as we continue to transform the Service to meet the changing needs of the communities we serve. This will be driven through the Authority's Efficiency Strategy where good progress is being made but work is still at a relatively early stage. There needs to be an increased focus on delivering a greater return on investment, increasing the level of cashable and developing new income streams as the activities within the strategy are matured. In addition the Operational Response Review will need to identify options which can help to ensure that the Authority remains financially sustainable over the medium term.

The Fire Authority's Stewardship, Responsibilities and Financial Management Policies

The Authority deals with considerable sums of public money. The Authority's Financial Regulations provide the framework within which financial control is operated. To conduct its business efficiently, the Authority needs to ensure that it has sound financial management and procedures in place to which they are strictly adhered. Strict compliance with these policies ensures that the Authority's policy objectives are pursued in a prudent and efficient way. These Financial Regulations provide clarity about the accountabilities of individuals: Members; the Chief Fire Officer; the Monitoring Officer; the Treasurer; and other senior officers.

These Financial Regulations link with other internal regulatory documents forming part of the Authority's Constitution, including Standing Orders, the Scheme of Delegation, Codes of Conduct and other corporate strategies. This Statement of Accounts is part of that stewardship process, part of the process for being publicly accountable for public money.

The Annual Governance Statement which is included in this Statement of Accounts covers more than just financial matters and is set out in full on pages 14 to 18.

Our financial framework relies upon the quality of the financial systems of the Fire Authority. There is a commitment continually to improve these systems and to ensure that budget management and other financial processes are efficient and effective and support and enable the Authority's wider transformation programme.

The Audit Opinion

The Audit Opinion and Certificate is available on pages 11 to 13 of these accounts.

Duncan Savage

Assistant Director Resources / Treasurer

25 July 2019

Statement of Responsibilities for the Statement of Accounts

The Authority's Responsibilities

The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Treasurer.
- manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets.
- approve the Statement of Accounts.

The Treasurer's Responsibilities

The Treasurer is responsible for the preparation of the Fire Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Treasurer has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the local authority Code.

The Treasurer has also:

- kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

Treasurer's Certificate

I certify that the Statement of Accounts presents a true and fair view of the financial position of the East Sussex Fire Authority as at 31 March 2019 and its income and expenditure for the year ended. These financial statements replace the unaudited financial statements authorised for issue on the 31 May 2019.

Duncan Savage

Assistant Director Resources / Treasurer
25 July 2019

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF EAST SUSSEX FIRE AUTHORITY

Opinion

We have audited the financial statements and the firefighters' pension fund financial statements of East Sussex Fire Authority for the year ended 31 March 2019 under the Local Audit and Accountability Act 2014. The financial statements comprise the Movement in Reserves Statement; Comprehensive Income and Expenditure Statement; Balance Sheet; Cash Flow Statement and the related notes 1 to 37; and include the firefighters' pension fund financial statements comprising the Fund Account, the Net Assets Statement and the related notes 1 to 4.

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2018/19.

In our opinion the financial statements:

- give a true and fair view of the financial position of East Sussex Fire Authority as at 31 March 2019 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2018/19.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial statements section of our report below. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard and the Comptroller and Auditor General's AGN01, and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Treasurer's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Treasurer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Authority's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

Other information

The other information comprises the information included in the Narrative Statement and Annual Governance Statement, other than the financial statements and our auditor's report thereon. The Treasurer is responsible for the other information.

Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in this report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

Opinion on other matters prescribed by the Local Audit and Accountability Act 2014

Arrangements to secure economy, efficiency and effectiveness in the use of resources

In our opinion, based on the work undertaken in the course of the audit, having regard to the guidance issued by the Comptroller and Auditor General in November 2017, we are satisfied that, in all significant respects, East Sussex Fire Authority put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2019.

Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement is misleading or inconsistent with other information forthcoming from the audit or our knowledge of the Authority;
- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014;
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects.

Responsibility of the Treasurer

As explained more fully in the Statement of the Treasurer's Responsibilities set out on page 10, the Treasurer is responsible for the preparation of the Statement of Accounts, which includes the Authority financial statements and the firefighters pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2018/19, and for being satisfied that they give a true and fair view.

In preparing the financial statements, the Treasurer is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Authority either intends to cease operations, or have no realistic alternative but to do so.

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at <https://www.frc.org.uk/auditorsresponsibilities>. This description forms part of our auditor's report.

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, as to whether East Sussex Fire Authority had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether East Sussex Fire Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2019.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, East Sussex Fire Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the National Audit Office (NAO) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Certificate

We certify that we have completed the audit of the accounts of East Sussex Fire Authority in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice issued by the National Audit Office.

Use of our report

This report is made solely to the members of East Sussex Fire Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Helen Thompson (Key Audit Partner)
Ernst & Young LLP (Local Auditor)
Southampton
25 July 2019

Annual Governance Statement for the year ended 31 March 2019

1. Scope of Responsibility

East Sussex Fire Authority (the Authority) is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

The Accounts and Audit Regulations 2015 require the Authority to prepare an annual governance statement, which must accompany the statement of accounts. The Authority also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Authority is responsible for putting in place proper arrangements for the governance of its affairs and facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

The Authority has approved a code of corporate governance, which is consistent with the seven principles of good governance as identified in the CIPFA/SOLACE 2016 Framework – “Delivering Good Governance in Local Government”. This statement explains how the Authority has complied with the code and also meets the requirements of the Accounts and Audit Regulations 2015.

2. The Purpose of the Governance Framework

The governance framework comprises the systems and processes, culture and values by which the Authority is directed and the activities through which it accounts to, engages with its communities. It enables the Authority to monitor the achievement of its strategic priorities and to consider whether those priorities have led to the delivery of appropriate, cost effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

The system of internal control is based on an on-going process designed to identify and prioritise the risks to the achievement of the Authority's policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised and to manage them efficiently, effectively and economically.

The governance framework has been in place at the Authority for the year ended 31 March 2019 and up to the date of approval of the statement of accounts.

3. The Governance Framework

The Annual Governance Statement (AGS) provides a summary of the extent to which the Authority meets the seven principles of good governance as identified in the “Delivering Good Governance in Local Government” Framework 2016.

Principle A: Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

The Authority's Purpose and Commitments are at the centre of everything that we do and are published on our website. The Authority has a strong culture based on our shared values of pride, accountability, integrity and respect. The Authority achieves this by adopting, monitoring and keeping under review:

- A Code of Conduct for Members, built upon the Nolan Principles of Public Life;
- An Officer Code of Conduct;
- A Register of Members' Interests;
- A register of Officer Declarations of Conflicts of Interest and declarations of Gifts and Hospitality accepted;
- Comprehensive induction programmes for both Officers and Members built on the standards of behaviour expected, supported by appropriate training;
- A Competency Framework and Appraisal Scheme used for improving organisational performance through focusing and reviewing each individual's ability and potential;
- Inclusion, Equality and Diversity Strategy;
- Member Panels with clear responsibilities for governance, audit and standards;
- Effective Anti-Fraud, Bribery and Corruption policies allowing for reporting and actioning any incidents; and
- A whistleblowing policy providing protection to individuals raising concerns.

The Authority ensures that appropriate legal, financial and other professional advice is always considered as part of the decision-making process and observes both specific requirements of legislation and general responsibility by Law.

The roles of the Authority's statutory officers are outlined in the Constitution, there are clear arrangements for the discharge of the statutory functions of the Head of Paid Service, Monitoring Officer and Treasurer. The Authority also ensures compliance with the Chartered Institute of Public Finance and Accountancy's Statement on the Role of the Chief Finance Officer.

Annual Governance Statement

The Authority is transparent about how decisions are taken and recorded. The Authority does this by:

- Ensuring that decisions are made in public and recorded. Those decisions and relevant information are publicly available (except where that information is exempt under the provisions of the Local Government Act or determined as being confidential by Government);
- Having rules and procedures which govern how decisions are made.

The Authority has a published Whistleblowing Policy and provides protection to individuals raising concerns. This policy is periodically reviewed in line with guidance.

The Authority ensures that effective, transparent and accessible arrangements are in place for dealing with complaints. The website contains guidance for submitting complaints against the authority by the public and processes are in place to progress any complaints that are made.

Principle B – Ensuring openness and comprehensive stakeholder engagement

The Authority responds to the views of stakeholders and the community in the following ways:

- Publishing an Annual Plan that sets out our purpose and commitments to the community and the outcomes we intend to achieve;
- An established business planning process, including the development of a published medium term finance plan;
- Regular, published reporting of performance against the Authority's key performance indicators, as set out in the Annual Plan;
- The Authority has approved and implemented a comprehensive Communications & Consultation Strategy setting out a range of methods of engaging with the community and stakeholders, include those groups which are harder to reach;
- The Authority recognises that people are different and gives everyone the same or an equal opportunity to information, advice and support in ways that are suited to the needs or circumstances of the individual;
- The Authority has a clear guidance and defined approach which promotes good governance in our partnership working and collaboration;
- Providing the public with the opportunity to ask questions, submit petitions or make representations to the Authority;
- Publishing a Three Year Strategic Plan incorporating the Integrated Risk Management Plan (IRMP) providing information in relation to the Authority;
- Providing a modern, effective IT strategy and solution that meets the needs and aspirations of the organisation and the communities that we serve.

The Authority understands the key role that it has to play in supporting collaboration and partnership working within East Sussex and the City of Brighton & Hove and the role that our partners play in assisting the Authority to deliver on its objectives.

The Authority ensures good governance in respect of partnerships and collaboration by:

- Having an approved and published Collaboration Framework containing clear collaboration priorities
- Reviewing and evaluating partnerships on a regular basis;
- Auditing partnership and collaboration frameworks and policies through internal audit; and
- Ensuring that partnerships and collaborations offer value and contribute to the Authority's strategic objectives.

Principle C – Defining outcomes in terms of sustainable economic, social and environmental benefits

The Authority publishes on our website our Annual Plan which reports on what has been achieved during the past year and what we intend to achieve to meet our purpose and commitments for the forthcoming year. The document outlines our vision and values and is used as the basis for all corporate and service planning.

In delivering its vision and corporate priorities, the Authority reports regularly on activities, performance and the financial position. Timely, objective and understandable information relating to the Authority's activities, achievements, performance and financial position is provided through the publishing of:

- A Three Year Strategic Plan incorporating the Integrated Risk Management Plan;
- A Medium Term Financial Plan;
- A clear framework for financial governance based on Contract Standing Orders and Financial Regulations;
- Established budgeting systems, clear budget management guidance and regular reporting of financial performance against budget forecasts to Officers and Members;
- Externally audited accounts;
- Detailed performance information.

The Authority considers the governance implications of its actions and has undertaken an external review of its corporate governance. The Authority has established and updated its Local Code of Corporate Governance to be consistent with the principles of the CIPFA/SOLACE Framework – "Delivering Good Governance in Local Government".

Annual Governance Statement

The Authority is committed to delivering high quality services to the public in an efficient and effective way. The Authority does this by:

- Delivering services to meet local needs through the Three Year Strategic Plan incorporating the Integrated Risk Management Plan, and putting in place policies and procedures to ensure that they operate effectively in practice;
- Developing effective relationships and partnerships with other public sector agencies and the private and voluntary sectors;
- Actively pursuing and implementing collaboration opportunities with the Police, Ambulance and other Fire Services;
- Responding positively to the findings and recommendations of external auditors, reviewers and statutory inspectors and putting in place arrangements for the implementation of agreed actions;
- Comparing information about services with those provided by similar organisations, assessing why levels of efficiency, effectiveness and quality are different and considering alternative means of service provision, processes and procurement to maximise opportunities and improve value for money where appropriate.

Principle D – Determining the interventions necessary to optimise the achievement of the intended outcomes

To achieve this, the Authority has:

- A detailed Medium Term Financial Plan which includes actions to ensure financial sustainability;
- A performance management framework to ensure plans are met and remedial action taken;
- Processes in place to ensure that data quality is high, so as to enable objective and rigorous decision making;
- Monthly Senior Leadership Team (SLT) meeting together with regular Assistant Director meetings where issues are raised and actions agreed;
- A risk management process to identify where interventions may be required;
- A sound understanding of Service demand (current and future) which informs resource allocation decisions.

Principle E – Developing the entity's capacity, including the capability of its leadership and the individuals within it

The Authority ensures that the necessary roles and responsibilities for effective Governance are identified and allocated through its Constitution so that it is clear who is accountable for decisions that are made. The Authority does this by:

- Electing a Chair, establishing Panels and nominating Member Leads with defined responsibilities;
- A clear scheme of delegated responsibilities to the Senior Management;
- Undertaking a regular review of the Constitution;
- Having effective and comprehensive arrangements for the scrutiny of services;
- Making the Chief Fire Officer responsible and accountable for all aspects of operational management;
- Ensuring that at all times arrangements are in place for the proper administration of its financial affairs (S112 Officer);
- Ensuring that at all times arrangements are in place for ensuring actions are taken in accordance with Statute and Regulation (Monitoring Officer);
- Developing protocols that ensure effective communications between Members and Officers.

The Authority commissioned, in year, an independent review of its own Corporate Governance, the outcome of which was reported to and fully discussed by the Combined Fire Authority.

The Authority aims to identify the development needs of Members and Senior Officers in relation to their strategic roles and ensure that they are supported by appropriate training. The Authority ensures that those charged with governance have the skills, knowledge and experience they need to perform well. The Authority does this by:

- Operating robust and transparent recruitment and selection processes;
- Cascading regular information to Members and staff;
- Regular Member Seminars providing a forum for sharing information, consultation, training and demonstration of operational procedures;
- Providing resources that support Member and Officer development;
- Promoting schemes supporting ongoing professional development;
- Undertaking the annual appraisal of the Chief Fire Officer and setting objectives that contribute to the Authority's vision, strategy and plans and that incorporate key development needs.

The Authority is fully compliant with the principles outlined in the CIPFA Statement on the Role of the Chief Financial Officer in Local Government. The Treasurer to the Authority is professionally qualified and suitably experienced. He plays a central role in providing a strategic insight to the direction and control of Authority business decisions affecting financial resources. He ensures compliance with financial standards and gives due consideration to the economic, efficient and effective use of resources. He works closely with the Chief Fire Officer in ensuring the finance function provided is fit for purpose and that the management of the Authority's resources is robust.

Principle F – Managing risks and performance through robust internal control and strong public financial management

The Constitution sets out how the Authority operates, how decisions are made and the procedures which are followed to ensure that decisions are efficient, transparent and accountable to local people. Areas of potential change are identified and the Constitution is amended accordingly.

The Authority has a risk management strategy and risk management framework, which takes account of both strategic and operational risks and ensures they are appropriately managed and controlled. This approach aids the achievement of its strategic priorities, supports its decision making processes, protects the Authority's reputations and other assets and is compliant with statutory and regulatory obligations. The Authority ensures that the risk management approach:

- Enables a culture of risk awareness;
- Formally identifies and manages risks;
- Involves elected members in the risk management process;
- Maps risks to financial and other key internal controls;
- Documents and records details of risks in a risk management information system;
- Monitors the progress in mitigating significant risks, and reports this to Members;
- Reviews and, if required, updates its risk management process at least annually;
- Considers risk within all projects.

The Authority utilises the findings and suggestions of Internal Audit, External Audit, HMICFRS and other review agencies, statutory bodies and inspectorates to assist in the management of risk and performance.

The Scrutiny & Audit Panel provides independent assurance of the risk management framework and the internal control environment. It provides an independent review of the Authority's governance, risk management and control frameworks and oversees the financial reporting and annual governance processes. It oversees internal audit and external audit, helping to ensure efficient and effective assurance arrangements are in place.

Principle G – Implementing good practices in transparency, reporting and audit to deliver effective accountability

To achieve this, the Authority:

- Publishes relevant information relating to salaries, business interests and performance data on its website;
- Has a Procurement team who provide advice and issue clear guidelines for procuring goods and services;
- Has a Scrutiny & Audit Panel operating in accordance with guidance provided by the Chartered Institute of Public Finance and Accountancy (CIPFA);
- Publishes information to the Authority and its Panels as part of established accountability mechanisms;
- Acts upon the findings or recommendations of Internal and External Audit Reports;
- Prepares an Annual Governance Statement;
- Prepares an Annual Statement of Operational Assurance;
- Prepares an Annual Service Plan.

The Authority is committed to the publication of transparent performance information. This includes, but is not limited to, the following:

- Budget reports;
- Operational performance reports;
- A Medium Term Financial Plan;
- Annual Plan;
- Statement of Accounts;
- Annual Governance Statement;
- Statement of Operational Assurance;
- Information as required under the Local Government Transparency Code.

4. Review of Effectiveness

The Authority has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by:

- the work of Members through the Fire Authority and its Panels, including Policy & Resources and Scrutiny & Audit;
- the work of Senior Officers who have primary responsibility for the development and maintenance of the internal control environment;
- the work of the Monitoring Officer and the Treasurer;
- the risk management arrangements including the maintenance and regular review of corporate risks by the Senior Leadership Team and Scrutiny & Audit Panel;
- the work of Internal Audit including individual reports and their overall annual report and opinion;
- the Authority's External Auditors in their Annual Audit Letter and Audit Results Report;

- the judgements of other review agencies, statutory bodies and inspectorates including HMICFRS.

5. Assurance & Significant Governance Issues

No assurance can ever be absolute; however, this statement seeks to provide a reasonable assurance that there are no significant weaknesses in the Authority's governance arrangements. The Authority is fully committed to the principles of corporate governance. The Assurance and Governance Group monitors the progress on the governance issues contained within the Annual Governance Statement. Those issues that were ongoing at 31 March 2019 will be included in the 2019/20 action plan.

On the basis of the review of the sources of assurance set out in this statement, we are satisfied that the Authority has in place governance arrangements and a satisfactory system of internal control, both of which are fit for purpose and operating effectively. As part of this review we have not identified any gaps in assurance over key risks or significant governance issues. The Authority has, however, identified a range of improvements to its corporate governance arrangements. Action Plans are in place to address the necessary improvements and these will be monitored during the year.

Both governance and internal control arrangements are kept under review to ensure that they continue to operate effectively, meet changing legislative needs, and reflect best practice and our vision of achieving safer and more sustainable communities.

We propose over the coming year to take steps to further enhance our governance arrangements as summarised below. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and we will monitor their implementation and operation as part of our next annual review.

(i) Review the strategic planning process

Continue the process of rationalising and aligning our suite of corporate strategies to be reflected in an overarching policy document outlining the new framework. This will include work to streamline the Authority's Strategies and Internal Meeting structure. (DCFO) (continuing action).

(ii) Improved Performance Monitoring

Improve the Authority's performance monitoring against the Corporate Plan/IRMP. This will include the introduction of a new Business Intelligence System and a revised approach to monitoring key performance indicators. (ADP&I) (continuing action)

(iii) Improved Information Security Arrangements

Continue to improve the Authority's Information Security arrangements, including the introduction of a new Information Security Management Strategy. (ADR/T) (continuing action)

(iv) Implement the findings of the Governance Review

Agree an action plan and implement the necessary changes and update processes as recommended by the independent review of the Authority's governance arrangements (DCFO)

(v) Review of Constitution including the Scheme of Delegation

Review the Constitution and Scheme of Delegation (including financial delegations) to meet the changing needs of the organisation. This work is inextricably linked to the work resulting from the Governance Review. There will be clearer determination of where matters should be considered. A review of financial delegations is being undertaken to include budget limits. (DMO/SDSO)

(vi) Hackitt Review & Grenfell Tower Inquiry

Continued involvement and provision of response to the Hackitt Review and the Grenfell Tower Inquiry and implement any subsequent changes in legislation (ACFO)

(vii) RIPA

Ensure compliance with Regulation of Investigatory Powers Act (RIPA) following the findings of the external policy review being conducted by Aristi (DCFO)

(viii) Management of Road Risk Policy

Review the Management of Road Risk Policy and the effectiveness of arrangements for ensuring compliance in response to the review by Internal Audit (ADOSR)

(ix) Health & Safety Management System

Implement the revised Health and Safety Management Framework (ADOPS)

Councillor Roy Galley, Chairman, Scrutiny & Audit Panel

Movement in Reserves Statement

The Movement in Reserves Statement shows the movement from the start to the end of the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure and mitigate risk and impact of unplanned events) and other 'unusable' reserves. It shows how the movements in year of the reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax for the year. The Net Increase/Decrease line shows the statutory General Fund balance movements in the year following those adjustments and before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

2017/18	General Fund Balance	Capital Receipts Reserve	Earmarked reserves	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Reserves
	£000	£000	£000	£000	£000	£000	£000
Balance at 31 March 2017 carried forward	3,142	5,512	12,401	-	21,055	(354,944)	(333,889)
Movement in Reserves during 2017/18							
Total Comprehensive Income and Expenditure	(9,835)	-	-	-	(9,835)	(13,301)	(23,136)
Adjustments between accounting basis & funding basis under regulations (Note 7)	9,174	3,965	-	-	13,139	(13,139)	-
Net Increase/(Decrease) before Transfers to Earmarked Reserves	(661)	3,965	-	-	3,304	(26,440)	(23,136)
Transfers to/(from) Earmarked Reserves (Note 8)	661	-	(661)	-	-	-	-
Increase/(Decrease) in Year	-	3,965	(661)	-	3,304	(26,440)	(23,136)
Balance at 31 March 2018	3,142	9,477	11,740	-	24,359	(381,384)	(357,025)

Movement in Reserves Statement

2018/19	General Fund Balance	Capital Receipts Reserve	Earmarked reserves	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Reserves
	£000	£000	£000	£000	£000	£000	£000
Balance at 31 March 2018 carried forward	3,142	9,477	11,740	-	24,359	(381,384)	(357,025)
Movement in Reserves during 2018/19							
Total Comprehensive Income and Expenditure	(25,899)	-	-	-	(25,899)	7,610	(18,289)
Adjustments between accounting basis & funding basis under regulations (Note 7)	27,192	-	-	-	27,192	(27,192)	-
Net Increase/(Decrease) before Transfers to Earmarked Reserves	1,293	-	-	-	1,293	(19,582)	(18,289)
Transfers to/(from) Earmarked Reserves (Note 8)	(2,018)	-	2,018	-	-	-	-
Increase/(Decrease) in Year	(725)	-	2,018	-	1,293	(19,582)	(18,289)
Balance at 31 March 2019	2,417	9,477	13,758	-	25,652	(400,966)	(375,314)

Comprehensive Income and Expenditure Statement

The Comprehensive Income and Expenditure Statement shows the Fire Authority's actual financial performance for the year in accordance with proper accounting practices. It summarises the resources that have been generated and consumed in providing the functions for which the Authority is responsible, and demonstrates how the cost has been financed from general government grants and income from local taxpayers.

2017/18			2018/19			
Gross Expenditure £000	Gross Income £000	Net Expenditure £000		Gross Expenditure £000	Gross Income £000	Net Expenditure £000
2,494	(104)	2,390	Training & Assurance	3,035	(75)	2,960
10,190	(1,025)	9,165	Resources/Treasurer	10,504	(783)	9,721
1,073	-	1,073	Planning & Improvement	1,414	(7)	1,407
1,074	(1)	1,073	Human Resources & Organisational Development	1,170	(2)	1,168
18,548	(239)	18,309	Safer Communities	30,182	(217)	29,965
7,114	(2,268)	4,846	Operational Support & Resilience	7,577	(2,094)	5,483
1,294	(23)	1,271	Corporate	1,599	(20)	1,579
41,787	(3,660)	38,127	Cost of Services	55,481	(3,198)	52,283
		(1,368)	Other operating expenditure (Note 9)			28
		10,662	Financing and investment income and expenditure (Note 10)			11,896
		(37,586)	Taxation and non-specific grant income (Note 11)			(38,308)
		9,835	Deficit on Provision of Services			25,899
		(4,120)	Surplus on revaluation of Property, Plant and Equipment assets (Note 21)			(1,547)
		17,420	Actuarial (gains) / losses on pension liabilities (Note 35)			(6,062)
		13,300	Other Comprehensive Income and Expenditure			(7,609)
		23,135	Total Comprehensive Income and Expenditure			18,290

Balance Sheet

The Fire Authority Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'

31 March 2018 £000		Notes	31 March 2019 £000
52,125	Property, Plant & Equipment	12	52,023
52,125	Long Term Assets		52,023
20,011	Short Term Investments	13	22,015
-	Assets Held for Sale	17	-
828	Payments in Advance	15	845
48	Inventories	14	55
3,699	Short Term Debtors	15	3,611
5,135	Cash and Cash Equivalents	16	4,306
29,721	Current Assets		30,832
(4,531)	Short Term Creditors	18	(4,632)
-	Short Term Borrowing	13	-
(217)	Provisions	19	(299)
(4,748)	Current Liabilities		(4,931)
(423,031)	Liabilities related to defined benefit pension schemes	35	(442,278)
(10,773)	Long Term Borrowing	13	(10,773)
(319)	Provisions	19	(187)
-	Capital Grants Receipts in Advance	30	-
(434,123)	Long Term Liabilities		(453,238)
(357,025)	Net Assets		(375,314)
24,359	Usable Reserves	20	25,652
(381,384)	Unusable Reserves	21	(400,966)
(357,025)	Total Reserves		(375,314)

I certify that this Statement of Accounts provides a true and fair view of the financial position of the Fire Authority as at 31 March 2019 and its Comprehensive Income and Expenditure Statement for the year then ended. These financial statements replace the unaudited financial statements issued on the 31 May 2019.

Duncan Savage

Assistant Director Resources/Treasurer

The statement was approved by the Scrutiny and Audit Panel on 25 July 2019.

Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Fire Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing, and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

2017/18		2018/19
Restated*		
£000		£000
9,835	Net Deficit on the provision of services	25,899
(13,299)	Adjustments to net deficit on the provision of services for non-cash movements (Note 22)	(27,579)
4,524	Adjustments for items included in the net deficit on the provision of services that are investing and financing activities (Note 22)	12
1,060	Net cash flows from Operating Activities	(1,668)
(2,458)	Investing Activities (Note 23)	2,497
200	Financing Activities (Note 24)	-
(1,198)	Net (increase) or decrease in cash and cash equivalents	829
3,937	Cash and cash equivalents at the beginning of the reporting period	5,135
5,135	Cash and cash equivalents at the end of the reporting period (Note 16)	4,306

*The 2017/18 figures are being restated due to a reclassification of the Collection Fund debtors/creditors balances previously included within cash flows for financing activities

Expenditure and Funding Analysis

The Expenditure and Funding Analysis (EFA) shows how annual expenditure is used and funded from resources (government grants, council tax and business rates) by the Authority in comparison with those resources consumed or earned by in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Authority's service directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

The EFA is a note to the financial statements, however, it is positioned here as it provides an analysis of the deficit on the provision of services shown in the CIES between that net expenditure chargeable to the General Fund Balance as shown in the Movement in Reserves Statement (MiRS) and the adjustments made to the General Fund Balance in accordance with generally accepted accounting practices also shown in the MiRS.

Net Expenditure Chargeable to the General Fund	2017/18		Net Expenditure in the Comprehensive Income and Expenditure Statement		2018/19		Net Expenditure in the Comprehensive Income and Expenditure Statement
	Adjustments between the Funding and Accounting Basis	£000			Net Expenditure Chargeable to the General Fund	Adjustments between the Funding and Accounting Basis	
£000	£000	£000	£000		£000	£000	£000
2,307	83	2,390	2,390	Training & Assurance	2,246	714	2,960
8,800	365	9,165	9,165	Resources/Treasurer	8,269	1,452	9,721
968	105	1,073	1,073	Planning & Improvement	1,235	172	1,407
970	103	1,073	1,073	Human Resources & Organisational Development	1,056	112	1,168
18,467	(158)	18,309	18,309	Safer Communities	18,653	11,312	29,965
3,301	1,545	4,846	4,846	Operational Support & Resilience	3,310	2,173	5,483
1,251	20	1,271	1,271	Corporate	1,200	379	1,579
36,064	2,063	38,127	38,127	Net Cost of Services	35,969	16,314	52,283
(35,403)	7,111	(28,292)	(28,292)	Other Income and Expenditure from the Expenditure and Funding Analysis	(37,262)	10,878	(26,384)
661	9,174	9,835	9,835	Surplus or Deficit	(1,293)	27,192	25,899
		15,543	15,543	Opening General Fund Balance (including Earmarked Reserves)			14,882
		(661)	(661)	Less/Plus Surplus or Deficit on General Fund Balance In Year			1,293
		14,882	14,882	Closing General Fund Balance (including Earmarked Reserves)			16,175

Notes to the Accounting Statements

Authorisation of Statement of Accounts

Authorisation of Statement of Accounts – These accounts were authorised for issue by Duncan Savage, Assistant Director Resources/Treasurer, and the Statement of Accounts (approved on 25 July 2019) is published with an audit opinion.

1. Accounting Policies

i. General

The Chartered Institute of Public Finance and Accountancy (CIPFA) provide legally binding guidance on local authority accounting. The Statement of Accounts summarises the Authority's transactions for the 2018/19 financial year and its position at the year-end of 31 March 2019. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2018/19 and the Service Reporting Code of Practice 2018/19, supported by International Financial Reporting Standards (IFRS), statutory guidance issued under section 12 of the 2003 Act, and Accounts and Audit (England) Regulations 2015. The accounting convention adopted for the Authority's Accounting Statements is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The Authority regularly reviews its accounting policies to ensure that they remain the most appropriate, giving due weight to the impact that a change in accounting policy would have on comparability between periods. In accordance with the Code, the Authority has disclosed the expected impact of new accounting standards that have been issued but not yet adopted.

ii. Going Concern

These accounts have been prepared on a going concern basis. The Authority has sufficient resources to fund its financial obligations and although there is significant uncertainty about future funding for the fire service and local authorities nationally, at this stage the Authority has no concerns about its financial viability over the foreseeable future. In common with other fire authorities the Authority has a significant deficit on its balance sheet primarily as a result of its net liability for the unfunded Firefighter Pension Scheme. There are statutory arrangements in place to fund this deficit and therefore it does not affect the Authority's continued operation on a going concern basis.

iii. Accruals of Income and Expenditure

The accounts of the Authority are prepared on an accruals basis. Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

iv. Revenue recognition

The Authority accounts for revenue recognition in accordance with IFRS 15 Revenue Recognition from Contracts with Customers and IPSAS 23 Revenue from Non-Exchange Transactions (Taxes and Transfers). No adjustments have been required to revenue on the transition to the new standard from 1 April 2018.

v. Debtors and Creditors

We record all material transactions on the basis of income and expenditure. In order to achieve this we account for actual or estimated debtors and creditors at the end of the year, except in two cases:

Notes to the Accounting Statements

- Charges for utilities (gas, electricity and telephones) are not accrued, so long as the Authority has paid for a full twelve months during each financial year;
- Accruals are generally not raised where amounts are immaterial, although managers' discretion may be used. This exception has no material effect on the financial statements.

Lump sum payments relating to redundancy cases are accounted for in the period when the related decision was taken.

vi. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits held by the Authority as part of its normal cash management including all deposit accounts with financial institutions repayable without penalty on notice of not more than 24 hours. Cash Equivalents are generally defined as short-term, highly liquid investments that are readily convertible to cash. They are held for short term cash flow requirements rather than for investment gain and have an insignificant risk of a change in their value.

The Authority defines cash equivalents as any investment that could be recalled the same day without penalty and include call accounts, money market funds and instant deposits. However the Authority uses these products for both short term cash flow requirements and investment gain purposes. For short term cash flow requirements only, the Authority will determine an appropriate account as its cash equivalent. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

Short Term Investments - Short Term Investments are those investments that are not classified as a cash equivalent as they are held for investment gain purposes. The Authority's annual Treasury Management Strategy sets out the type of investments that meet its security, liquidity and yield criteria.

vii. Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

viii. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

ix. Charges to Revenue and Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation is provided for on all assets used by the relevant service with a determinable finite life (except for investment properties, assets under construction and community assets), by allocating the value of the asset in the Balance Sheet over the periods expected to benefit from their use.
- Revaluation and impairment losses on tangible Property, Plant and Equipment assets used by the service where there are no accumulated gains in the Revaluation Reserve against which they can be written off.
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement (equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance). Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance (Minimum Revenue Provision), by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

x. Employee Benefits

Employee benefits are accounted for in accordance with the Code's interpretation of IAS 19 – Employee Benefits. This standard covers both benefits payable during and after employment.

Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. These costs are charged on an accruals basis to the appropriate service line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post Employment Benefits

The Authority contributes to two different pension schemes that meet the needs of different groups of employees. The schemes are:

- The Firefighters Pension Scheme
- The Local Government Pension Scheme.

Both schemes provided defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

Firefighters' Pensions Scheme

Details of the Firefighters' Pension Scheme can be found on page 73.

Local Government Pensions Scheme

Most other employees can join the Local Government Pension Scheme. East Sussex County Council administers the pension fund for all local authorities and other admitted bodies within the geographical area of East Sussex.

The Local Government Scheme is accounted for as a defined benefits scheme:

As per IAS 19/IAS 26, the liabilities of the pension scheme attributable to the Fire Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of earnings for current employees.

In assessing liabilities for retirement benefits at 31 March 2018, the actuary assumed a discount rate of 2.7% nominal which is based on the rate of return at the accounting date on a high-quality corporate bond of equivalent currency and term to scheme liabilities. In assessing liabilities for retirement benefits at 31 March 2019, the actuary has advised that a rate of 2.4% nominal is appropriate.

The assets of the pension fund attributable to the Authority are included in the Balance Sheet at their fair value:

- quoted securities – current bid price;
- unquoted securities – professional estimate of fair value;
- unitised securities – current bid price;
- property – market value.

The change in the net pensions liability is analysed into seven components:

- current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked

Notes to the Accounting Statements

- past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- interest cost – the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- expected return on assets – the annual investment return on the fund assets attributable to the Authority, based on an average of the expected long-term return – credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- gains or losses on settlements and curtailments – the result of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Pensions Reserve
- contributions paid to the pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits – The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

xi. Events After the Balance Sheet Date

The accounts have taken into consideration any material event after the Balance Sheet date, which are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period for which the Authority shall adjust the amounts recognised in its financial statements or recognise items that were not previously recognised (adjusting events);
- Those that are indicative of conditions that arose after the at the end of the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

xii. Financial Instruments

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Where loans are replaced through restructuring, there are distinct accounting treatments, as follow:

- *Modification* – Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or

Notes to the Accounting Statements

added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

- *Substantially Different* – Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.
- *Early repayment of loans* – The accounting treatment for premiums and discounts arising on the early repayment of loans is largely dictated by the general principle that financial instruments are derecognised when the contracts that establish them come to an end. The amounts payable or receivable are cleared to the Comprehensive Income and Expenditure Statement upon extinguishment. In line with regulations and statutory guidance, the impact of premiums is spread over future financial years. These provisions are effected in the Movement in Reserves Statement on the General Fund Balance, after debits and credits have been made to the Comprehensive Income and Expenditure Statement. The adjustments made in the Movement in Reserves Statement are managed via the Financial Instruments Adjustment Account.

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cash flow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL)
- fair value through other comprehensive income (FVOCI)

The Authority's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (i.e. where the cash flows do not take the form of a basic debt instrument), these are classified as fair value through profit or loss. The Authority does not hold any assets at fair value through other comprehensive income.

Financial Assets Measured at Amortised Cost:

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

Financial Assets Measured at Fair Value through Profit of Loss

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services.

The fair value measurements of the financial assets are based on the following techniques:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs – quoted prices (unadjusted) in active markets for identical assets that the Authority can access at the measurement date.
- Level 2 inputs – inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly.
- Level 3 inputs – unobservable inputs for the asset.

For pooled investment funds (i.e. money market fund, collective investment scheme as defined in section 235 (1) of the Financial Services and Markets Act 2000, investment scheme approved by the Treasury under section 11(1) of the Trustee Investments Act 1961 (local authority schemes)) regulations allow a statutory override (for a period of 5 years from 1/4/18) any

Notes to the Accounting Statements

unrealised gains or losses can be transferred via the Movement in Reserves Statement to a Financial Instrument Revaluation Reserve in the Balance Sheet.

Any gains and losses that arise on de-recognition of the asset are debited or credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Expected Credit Losses

The Authority recognises expected credit losses (impairments) on all of its financial assets held at amortised cost or FVOCI either on a 12-month or lifetime basis. Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses. The expected credit loss model applies to financial assets measured at amortised cost and FVOCI, trade receivables, lease debtors, third party loans and financial guarantees.

Impairment losses are debited to the Financing and Investment Income and Expenditure line in the CIES. For assets carried at amortised cost, the credit entry is made against the carrying amount in the Balance Sheet. For assets carried at FVOCI, the credit entry is recognised in Other Comprehensive Income against the Financial Instruments Revaluation Reserve.

Impairment losses are not applicable to FVPL assets as the future contractual cash flows are of lesser significance and instead current market prices are considered to be an appropriate reflection of credit risk, with all movements in fair value, including those relating to credit risk, impacting on the carrying amount and being posted to the Surplus or Deficit on the Provision of Services as they arise.

Impairment losses on loans supporting capital purposes, lease debtors and share capital are not a proper charge to the County Fund balance and any gains or losses can be reversed out through the Movement in Reserves Statement to the Capital Adjustment Account.

xiii. Government Grant and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Government grants and third party contributions and donations to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied or there is reasonable assurance that they will be met. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

xiv. Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the latest invoice price.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

xv. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as Lessee

Finance Leases – Property, Plant and Equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the Property, Plant or Equipment – applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Operating Leases – Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased Property, Plant or Equipment. Charges are made on a straight-line basis over the life of the lease; even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

The Authority as Lessor

Finance Leases – Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Operating Leases – Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

xvi. Overheads and Support Services

The costs of overheads and support services are charged in accordance with the Authority's arrangements for accountability and financial performance.

xvii. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably.

Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

We record as capital expenditure all transactions that involve the purchase of new Property, Plant and Equipment or expenditure that adds to their value. The purchase of furniture and equipment is treated as capital if it is associated with capital building works. Otherwise individual items of vehicles and equipment are treated as capital if the value is over £20,000. If the value is less than this sum we charge it to revenue.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management, including the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- operational land, buildings and plant - fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV). Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate
- infrastructure, community assets and assets under construction – depreciated historical cost
- surplus assets – at fair value in highest and best use, the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every three years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Componentisation

Componentisation applies to Plant and Equipment assets from 1st April 2010 in relation to enhancement expenditure, acquisition expenditure and revaluations carried out as per the three year rolling programme. Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets and calculated on a straight-line basis over the expected life of the asset, on the difference between the book value and any estimated residual value. Depreciation is charged on all classes of assets, with the exception of land, community land assets, investment land, land awaiting disposal and assets under construction.

The Authority does not have a Housing Revenue Account (HRA) which accounts for the provision for housing accommodation, so all net assets employed by the Authority relate to the General Fund.

The life expectancies of the assets and the depreciation are calculated on the following bases:

Operational land	Not depreciated as an infinite life expectancy
Operational buildings	Individually assessed by valuers
Vehicles	Individually assessed on acquisition (usually up to 15 years)
IT equipment	Individually assessed on acquisition (usually up to 5 years)
Other plant, furniture and equipment	Individually assessed on acquisition (usually up to 20 years)
Assets under construction	Not depreciated
Buildings awaiting disposal	Individually assessed by valuers
Land awaiting disposal	Not depreciated as an infinite life expectancy

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal.

Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Notes to the Accounting Statements

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

xviii. Provisions, Contingent Liabilities and Contingent Assets

Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

xix. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority – these reserves are explained in the relevant policies.

xx. Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, the cost of revenue expenditure funded from capital under statute is immediately charged to the revenue account for the appropriate service, and a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax. In some cases, this is because we capitalise expenditure on schemes such as increasing access for the disabled: such expenditure is initially added to the asset value and then revalued to negate its effect. There are other circumstances where we account for capital expenditure as revenue expenditure funded from capital under statute rather than assets. This includes expenditure on assets not owned by the Authority, capital grants and on feasibility studies for schemes that may or may not take place.

In addition, the Government may direct the Authority to treat as capital expenditure items which would normally count as revenue. These would not result in an asset or an increase to the value of existing assets and are therefore treated as revenue expenditure funded from capital under statute.

Notes to the Accounting Statements

xxi. Value Added Tax (VAT)

VAT paid by the Authority is only shown in the accounts as an amount recoverable from Her Majesty's Revenue & Customs. VAT charged by the Authority to its customers is payable to Customs and Revenue, and is therefore shown only as a reduction of the net amount payable.

xxii. Interest Charges

We show the accrued interest associated with a loan as part of the carrying value of the loan. Loans are included on the Balance Sheet at amortised cost based on the Effective Interest Rate (EIR) method.

Where no EIR calculation has been undertaken, the accrued interest will be charged to the Income and Expenditure Accounts and added to the value of the loan. This will increase the carrying value of the loan until such time the interest is paid.

xxiii. Redemption of Debt

There is a legal requirement for the Authority to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement of at least 4% of its total debt outstanding at the start of the year or an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. This is not a cost to the Comprehensive Income & Expenditure Statement but is charged to the General Fund through the Movement in Reserve Statement.

xxiv. Council Tax and Business Rates

Business rates and council tax are collected on behalf of the Authority on an agency basis by the six billing authorities in East Sussex: Eastbourne Borough Council, Hastings Borough Council, Lewes District Council, Rother District Council, Wealden District Council and Brighton & Hove City Council. The Authority as a precepting authority is required to show business rates and council tax income in the Comprehensive Income and Expenditure Statement on an accruals basis.

The difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by legislation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement. The Authority is also required to recognise its share of arrears, bad debt allowances, overpayments, prepayments, cash and business rates appeal provision in its Balance Sheet.

xxv. Fair Value Measurement

The Authority measures some of its non-financial assets, surplus assets and assets held for sale at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a. in the principal market for the asset or liability, or
- b. in the absence of a principal market, in the most advantageous market for the asset or liability.

The Authority uses External Valuers to measure the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Authority external Valuers takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use. The Valuers uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the Authority can access at the measurement date;
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly;
- Level 3 – unobservable inputs for the asset or liability.

Notes to the Accounting Statements

2. Accounting Standards that have been issued but have not yet been adopted

The Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (the Code) will introduce several changes in accounting policies which will be required from 1 April 2019. The Code requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard that has been issued but not yet adopted.

At the balance sheet date the following new standards and amendments to existing standards have been published but not yet adopted by the Code of Practice of Local Authority Accounting in the United Kingdom:

- IFRS 16 Leases: This standard will require local authorities that are lessees to recognise most leases on their balance sheets as right-of-use assets with corresponding lease liabilities (there is recognition for low-value and short-term leases). CIPFA/LASAAC have deferred implementation of IFRS16 for local government to 1 April 2020.
- IAS 40 Investment Property: Transfers of Investment Property provides further explanation of the instances in which a property can be reclassified as investment property.
- IFRIC 23 Uncertainty over Income Tax Treatments: This standard provides additional guidance on income tax treatment where there is uncertainty.
- IFRS 9 Financial instruments - Prepayment features with negative compensation: Amends IFRS9 to make clear that amortised cost should be used where prepayments are substantially lower than the unpaid principal and interest.

The Code does not anticipate that the above amendments will have a material impact on the information provided in local authority financial statements i.e. there is unlikely to be a change to the reported information in the reported net cost of services or the Surplus or Deficit on the Provision of Services. The Code requires implementation from 1 April 2019 and there is therefore no impact on the 2018/19 Statement of Accounts.

3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

4. Assumptions made about the future and other major sources of estimation uncertainty

The financial statements contains estimates and assumptions about the future or events that are otherwise uncertain, which affect the application of policies and reported amounts of assets and liabilities, income and expenses. Estimates are made taking into account historical experience, current trends, and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. This means that the Authority is required to make estimates and assumptions. Estimates and underlying assumptions are regularly reviewed. Any change to estimates is recognised in the period if the change affects only that period, or into future periods if it also affects future periods.

The items in the Fire Authority's Balance Sheet at 31 March 2019 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item and area of uncertainty	Effect if actual results differ from assumptions	Actions undertaken to reduce the area of uncertainty
<p>Useful lives of property, plant and equipment assets</p> <p>The Authority estimates the useful lives of property, plant and equipment based on the period over which the assets are expected to be available for use.</p> <p>However It is possible that future results of operations could be materially affected by changes in the estimates brought about by changes in factors mentioned above.</p> <p>The amounts and timing of recorded expenses for any period would be affected by changes in these factors and</p>	<p>It is estimated that the annual depreciation charge would increase by £446,000 for every 1 year that useful lives had to be reduced.</p> <p>This amount is not considered to be material in relation to the recorded expenses and non current assets totals in the Statement of Accounts.</p>	<p>The estimated useful lives of property, plant and equipment are reviewed annually and are updated if expectations differ from previous estimates due to physical wear and tear, technical or commercial obsolescence and legal or other limits on the use of the relevant assets.</p> <p>The estimation of the useful lives of property, plant, and equipment are based on external technical evaluation and experience with similar assets.</p>

Notes to the Accounting Statements

Item and area of uncertainty	Effect if actual results differ from assumptions	Actions undertaken to reduce the area of uncertainty
<p>circumstances. A reduction in the estimated useful lives of the property, plant and equipment would increase the recorded expenses and decrease the non-current assets.</p>		<p>Valuations are undertaken by RICS Registered Valuers and prepared in accordance with RICS Valuation Standards.</p>
<p>Impairment/revaluation loss of property, plant and equipment assets</p> <p>The Authority has significant investments in property, plant and equipment. The Authority operates a policy of revaluing its Property, Plant, and Equipment on a rolling three year basis, with the aim of revaluing all of its assets within this period. Indexation may be applied to those assets not valued in the year if the carrying value is calculated as materially different to the fair value at the Balance Sheet date.</p> <p>Changes in the circumstances or expectations of future performance of an individual asset may be an indicator that the asset is impaired, thus requiring the book value to be written down to its recoverable amount.</p> <p>Evaluating whether an asset is impaired requires a high degree of judgement and may depend to a large extent on the selection of key assumptions about the future used.</p>	<p>It is estimated that the revaluation losses would decrease by £16,000 for every 1% increase in the valuations carried out during 2018/19.</p> <p>This amount is not considered to be material in relation to the recorded expenses and non current assets totals in the Statement of Accounts.</p>	<p>Assets are assessed annually for impairment when facts and circumstances suggest that the carrying amount of the asset may exceed its recoverable amount.</p> <p>Valuations are undertaken by RICS Registered Valuers and prepared in accordance with RICS Valuation Standards.</p> <p>Impairments are reversed if the conditions for impairment are no longer present.</p>
<p>Pension Liability</p> <p>The Authority recognises and discloses its retirement benefit obligation in accordance with the measurement and presentational requirement of IAS 19 'Employee Benefits'.</p> <p>When estimating the present value of defined pension benefit obligations that represent a gross long-term liability in the balance sheet, and, indirectly, the period's net pension expense in the Comprehensive Income and Expenditure Statement, the actuaries make a number of critical assumptions affecting these estimates.</p> <p>Most notably, assumptions include a number of judgements and estimations in respect of the expected rate of return on assets, the real discount rate, the rate of increase in salaries, life expectancy, the annual rate of compensation increase and inflation assumptions have a direct and potentially material impact on the amounts presented.</p> <p>The estimate provided by the Fund's actuary of the potential impact of the McCloud/Sargeant ruling is difficult to quantify at this stage and the estimate depends on several key assumptions.</p>	<p>It is estimated that:</p> <p>A £48,538,000 increase in the pension liability would result if the real discount rate was to be decreased by 0.5%.</p> <p>A £14,669,000-£15,898,000 increase in the pension liability would result if member life expectancy was increased by 1 year.</p> <p>A £7,242,000 increase in the pension liability would result if the salary increase rate was increased by 0.5%.</p> <p>A £37,748,000 increase in the pension liability would result if the pension increase rate was increased by 0.5%.</p>	<p>The retirement benefit obligation is assessed annually by the schemes actuary in accordance with IAS 19 'Employee Benefits' and is updated if events have not coincided with the actuarial assumptions made for the last valuation or if the assumptions have changed.</p> <p>The assumptions are set based on advice from the schemes actuaries and experience. The key assumptions used are set out in Note 36.</p> <p>The actuarial methods and advice provided on assumptions used are carried out in accordance with the Pensions Technical Actuarial Standards.</p>

Notes to the Accounting Statements

5. Material items of income and expense

There are no material items of income or expense that are not already disclosed on the face of the Comprehensive Income and Expenditure Statement, which by their nature and amount of material items should be set out in a note.

6. Events after the Balance Sheet date

The Statement of Accounts was authorised for issue on 25 July 2019. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2019, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Following the denial of the UK Government's request to appeal on the 27 June 2019, the accounts have been adjusted to include the estimated impact of the McCloud/Sargean ruling on the Local Government Pensions Scheme and the Firefighters' Pension Schemes liabilities. For more information see page 69.

7. Adjustments between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2018/19	Usable Reserves		
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied
	£000	£000	£000
Adjustments to the Revenue Resources:			
Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements:			
Pensions costs transferred to (or from) the Pensions Reserve	(25,309)	-	-
Council tax and NDR (transfers to or from Collection Fund Adjustment Account)	(257)	-	-
Holiday Pay (transferred to the Accumulated Absences Account)	25	-	-
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(2,648)	-	-
Total Adjustments to Revenue Resources	(28,189)	-	-
Adjustments between Revenue and Capital Resources			
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	-	-	-
Administrative costs of non-current asset disposals (funded by a contribution from the Capital Receipts Reserve)	-	-	-
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	431	-	-
Capital expenditure financed from revenue balances	566	-	-
Total Adjustments between Revenue and Capital Resources	997	-	-
Adjustments to Capital Resources			

Notes to the Accounting Statements

Use of the Capital Receipts Reserve to finance capital expenditure	-	-	-
Application of capital grants to finance capital expenditure	-	-	-
Total Adjustments to Capital Resources	-	-	-
Total Adjustments	(27,192)	-	-

2017/18	Usable Reserves		
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied
	£000	£000	£000
Adjustments to the Revenue Resources:			
Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements			
Pensions costs transferred to (or from) the Pensions Reserve	(10,926)	-	-
Council tax and NDR (transfers to or from Collection Fund Adjustment Account)	(13)	-	-
Holiday Pay (transferred to the Accumulated Absences Account)	52	-	-
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(4,345)	-	-
Total Adjustments to Revenue Resources	(15,232)	-	-
Adjustments between Revenue and Capital Resources			
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	4,401	(4,401)	-
Administrative costs of non-current asset disposals (funded by a contribution from the Capital Receipts Reserve)	-	-	-
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	439	-	-
Capital expenditure financed from revenue balances	1,218	-	-
Total Adjustments between Revenue and Capital Resources	6,058	(4,401)	-
Adjustments to Capital Resources			
Use of the Capital Receipts Reserve to finance capital expenditure	-	(436)	-
Application of capital grants to finance capital expenditure	-	-	-
Total Adjustments to Capital Resources	-	(436)	-
Total Adjustments	(9,174)	(3,965)	-

Notes to the Accounting Statements

8. Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in 2018/19.

	Balance at 1 April 2017 £000	Transfers Out 2017/18 £000	Transfers In 2017/18 £000	Balance at 31 March 2018 £000	Transfers Out 2018/19 £000	Transfers In 2018/19 £000	Balance at 31 March 2019 £000
Capital Programme	5,381	(69)	528	5,840	(2,077)	999	4,762
Other Earmarked	7,020	(2,931)	1,811	5,900	(1,517)	4,613	8,996
Total	12,401	(3,000)	2,339	11,740	(3,594)	5,612	13,758

Capital Programme To provide resources which may be used for capital spending in order to reduce the need for and consequent revenue cost of borrowing.

Other Earmarked Includes Improvement & Efficiency, IT Strategy, Insurance Fund, Sprinklers, RPE and Communications, ESMCP ESFRS readiness, ESMCP Regional Programme, Safer Business Training, Sussex Control Centre (SCC) and Wholtime Firefighter Recruitment.

9. Other Operating Expenditure

	31 March 2018 £000	31 March 2019 £000
(Gains)/losses on the disposal of non-current assets	(1,368)	28
Total	(1,368)	28

The net gain on disposal figure of £1.368m as at 31 March 2018 was due to a gain from the disposal of the former Fire HQ in Eastbourne.

10. Financing and Investment Income and Expenditure

	31 March 2018 £000	31 March 2019 £000
Interest payable and similar charges	503	496
Impairment on financial instruments (under IFRS 9)	-	4
Pensions interest cost and expected return on pensions assets	10,283	11,602
Interest receivable and similar income	(124)	(206)
Total	10,662	11,896

11. Taxation and Non Specific Grant Income

	31 March 2018 £000	31 March 2019 £000
Council tax income	25,348	26,261
Non domestic rates	7,166	7,695
Revenue support grant	4,524	3,667
Other revenue grants	266	673
Capital grants and contributions	123	12
Fire Transitional Grant	122	-
Donated Assets	37	-
Total	37,586	38,308

Notes to the Accounting Statements

12. Property, Plant, and Equipment

Movements in 2018/19:	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment
	£000	£000	£000	£000	£000
Cost or Valuation					
At 1 April 2018	44,532	16,725	382	-	61,639
Additions	317	693	-	-	1,010
Revaluation increases recognised in the Revaluation Reserve	273	-	18	-	291
Revaluation decreases recognised in the Revaluation Reserve	(74)	-	-	-	(74)
Revaluation increases (reversal of previous losses) recognised in the deficit on the Provision of Services	60	-	-	-	60
Revaluation decreases recognised in the deficit on the Provision of Services	(11)	-	-	-	(11)
Transfers within PPE	-	-	-	-	-
Derecognition – disposals	-	(830)	-	-	(830)
At 31 March 2019	45,097	16,588	400	-	62,085
Accumulated Depreciation and Impairment					
At 1 April 2018	-	(9,514)	-	-	(9,514)
Depreciation charge	(1,431)	(1,350)	-	-	(2,781)
Depreciation written out to the Revaluation Reserve	1,330	-	-	-	1,330
Revaluation losses recognised in the Surplus/Deficit on the Provision of Services	4	-	-	-	4
Revaluation increases (reversal of previous losses) recognised in the deficit on the Provision of Services	97	-	-	-	97
Transfers within PPE	-	-	-	-	-
Derecognition – disposals	-	802	-	-	802
At 31 March 2019	-	(10,062)	-	-	(10,062)
Net Book Value					
At 31 March 2019	45,097	6,526	400	-	52,023
At 31 March 2018	44,532	7,211	382	-	52,125

Notes to the Accounting Statements

Comparative Movements in 2017/18:	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment
	£000	£000	£000	£000	£000
Cost or Valuation					
At 1 April 2017	39,469	15,820	519	-	55,808
Additions	932	1,122	-	-	2,054
Revaluation increases recognised in the Revaluation Reserve	6,362	-	-	-	6,362
Revaluation decreases recognised in the Revaluation Reserve	(2,511)	(10)	(137)	-	(2,658)
Revaluation increases (reversal of previous losses) recognised in the deficit on the Provision of Services	1,675	-	-	-	1,675
Revaluation decreases recognised in the deficit on the Provision of Services	(1,395)	(16)	-	-	(1,411)
Transfers within PPE	-	-	-	-	-
Derecognition – disposals	-	(191)	-	-	(191)
Assets reclassified (to)/from Held for Sale	-	-	-	-	-
At 31 March 2018	44,532	16,725	382	-	61,639
Accumulated Depreciation and Impairment					
At 1 April 2017	-	(8,383)	-	-	(8,383)
Depreciation charge	(809)	(1,324)	-	-	(2,133)
Depreciation written out to the Revaluation Reserve	415	-	-	-	415
Revaluation losses recognised in the Surplus/Deficit on the Provision of Services	394	3	-	-	397
Revaluation increases (reversal of previous losses) recognised in the deficit on the Provision of Services	-	-	-	-	-
Assets reclassified (to)/from Held for Sale	-	-	-	-	-
Transfers within PPE	-	-	-	-	-
Derecognition – disposals	-	190	-	-	190
At 31 March 2018	-	(9,514)	-	-	(9,514)
Net Book Value					
At 31 March 2018	44,532	7,211	382	-	52,125
At 31 March 2017	39,469	7,437	519	-	47,425

The Authority had no Intangible, Infrastructure, Heritage or Community Assets at 31 March 2019.

Depreciation is calculated on a straight-line basis over the expected life of the asset, on the difference between the book value and any estimated residual value. Depreciation is charged on all classes of assets, with the exception of land, community land assets, investment land, land awaiting disposal and assets under construction.

Notes to the Accounting Statements

Capital Commitments

Over the five year period, 2019/20 to 2023/24, the Authority is planning gross capital expenditure of £27.054m (based on the agreed Capital Asset Strategy and subsequently agreed variations). This is planned to be funded using government grants (£0.037m), capital receipts (£9.992m), reserves (£7.453m), planned revenue contributions (£1.808m) and internal funds of £0.881m with the need to borrow starting 2021/22 totalling £6.920m.

The approved capital programme shows that in 2019/20 the Authority plans to spend £7.494m (adjusted for actual spend in 2018/19), funded by government grant (£0.037m), reserves (£0.191m), capital receipts (£6.871m) and internal borrowing (£0.432m). Having adjusted for the actual outturn in 2018/19, slippage on projects and for provisions where there is no contractual commitment, the net commitment profiles for schemes in progress at 31 March 2019 are shown below:

2019/20	2020/21	2021/22	2022/23	2023/24	Total (£m)
2.504	2.720	0.288	-	-	5.512

The Fire Authority had no assets under construction as at 31 March 2019 (none at 31 March 2018).

Valuation of Property, Plant and Equipment (PPE)

The Authority operates a policy of revaluing its Property, Plant and Equipment on a rolling 3-year basis, with the aim of revaluing all of its assets within this period. Indexation may be applied to those assets not valued in the year if the carrying value is calculated as materially different to the fair value at the Balance Sheet date. The Authority also reviews the asset register each year, and, if necessary adjusts the value of assets if significant impairment has been identified.

Freehold and leasehold properties regarded by the authority as operational, together with investment assets and assets awaiting disposal, are valued on the basis of open market value for the existing use or where this cannot be assessed because there was no market value, the depreciated replacement cost. This is in line with the Statement of Asset Valuation Practice and Guidance Notes of the Royal Institution of Chartered Surveyors. Buildings are depreciated in line with the estimated life expectancies of the assets.

Furniture, equipment, plant and machinery values were initially calculated either as an assessed proportion of the valuation of the buildings or, in the case of properties valued at open market value, as an assessed rate per square metre. Together with intangible assets, they are updated in line with capital expenditure, and depreciated in line with the estimated lives of the assets.

The following statement shows the progress of the Authority's rolling programme for the revaluation of land and buildings. The valuations are carried out by an external firm of valuers – Flude Commercial (a member of Chartered Surveyors and Town Planners), on behalf of the Authority. The valuation dates are the gross cost as at 31 March in each year. In addition, an annual indexation will be applied to the remaining portfolio (based on those assets that were valued by the valuer in the year) if the values are deemed to be materially different to their carrying value.

	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Surplus Assets	Total PPE
	£000	£000	£000	£000
Valued at historical cost	-	16,559	-	16,559
Valued at fair value at 31 March 2019	45,097	-	400	45,497
Valued at fair value at 31 March 2018	-	29	-	29
Valued at fair value at 31 March 2017	-	-	-	-
Total	45,097	16,588	400	62,085

Notes to the Accounting Statements

Fair value hierarchy of financial assets and financial liabilities that are not measured at fair value

There was one property classed as surplus as at 31 March 2019, and also in the previous year. The fair value hierarchy of surplus assets is as follows:

	31 March 2019			
	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
	£000	£000	£000	£000
Recurring fair value measurements using:				
Surplus assets	-	-	400	400

	31 March 2018			
	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
	£000	£000	£000	£000
Recurring fair value measurements using:				
Surplus assets	-	-	382	382

The surplus assets are measured at Level 3 in the fair value hierarchy as the measurement technique uses significant unobservable inputs to measure the fair value. The fair value has been derived on a comparable basis for income producing assets or residential properties (using rent yield or capital value per square metre) or derived through an assessment of prevailing land values for unconsented sites or a residual land appraisal. For assets offering development potential (alternative use) the valuation is based on the highest value that has a reasonable prospect of securing an appropriate planning consent. Restrictions on the sale or use of an asset affect its fair value only if market participants would also be impacted by those restrictions. Highest and best use is determined only from the perspective of market participants, even if the Authority intends a different use. Alternative uses of those assets are considered if there is an alternative use that would maximise their fair value. However, the Authority is not required to perform an exhaustive search for other potential uses of the assets if there is no evidence to suggest that the current use of an asset is not its highest and best use.

Notes to the Accounting Statements

13. Financial Instruments

Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

Financial Assets	1 April 2018	31 March 2019
	£000	£000
Fair value through profit or loss		
Long Term Investments	2,795	5,648
Total	2,795	5,648
Amortised Cost		
Long Term Investments	20,011	18,015
Short Term Investments	2,340	2,658
Short Term Debtors	2,138	1,869
Total	24,489	22,542
Total Financial Assets	27,284	28,190
Non Financial Assets	1,561	1,741
Total	28,845	29,931

Financial Liabilities	1 April 2018	31 March 2019
	£000	£000
Amortised Cost		
Long Term Borrowings	(10,773)	(10,773)
Short Term Borrowings	-	-
Short Term Creditors	(2,620)	(2,448)
Total	(13,393)	(13,221)
Total Financial Liabilities	(13,393)	(13,221)
Non Financial Liabilities	(1,109)	(1,446)
Total	(14,502)	(14,667)

Financial Instruments Designated at Fair Value through Profit or Loss

The balance of financial assets at 31 March 2019 was £5.6m, an increase of £2.8m from the opening balance at 1 April 2018. Financial assets include £5.6m (carrying amount £5.6m) low volatility money market funds (LVNAV). At 1 April 2018 there was £2.8m invested in constant net asset value (CNAV) money market funds which were reclassified in year as LVNAV under European Money Market reform.

There were no financial liabilities designated at fair value through profit or loss.

Investments in Equity Instruments Designated at Fair Value through Other Comprehensive Income

No financial assets or liabilities were classed as fair value through other comprehensive income.

Reclassifications

No financial assets or liabilities were re-classified during the year.

Notes to the Accounting Statements

Income, Expense, Gains and Losses

	2017/18		2018/19	
	Surplus or Deficit on the Provision of Services £000	Other Comprehensive Income and Expenditure £000	Surplus or Deficit on the Provision of Services £000	Other Comprehensive Income and Expenditure £000
Net gains/losses on:				
Financial assets measured at fair value through profit or loss – fair value	-	-	-	-
Total net (gains) / losses	-	-	-	-
Interest revenue:				
Financial assets measured at amortised cost	(124)	-	(206)	-
Interest expense:				
Financial assets measured at amortised cost	503	-	496	-

Fair Value

Basis for recurring fair value measurements:

- Level 1 Inputs – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 Inputs – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 Inputs – unobservable inputs for the asset or liability.

Fair Value of Financial Assets

Some of the authority's financial assets are measured at fair value on a recurring basis and are described in the following table, including the valuation techniques used to measure them.

Recurring fair value measurements	Input level in fair value hierarchy	Valuation technique used to measure fair value	As at 31/3/18 £000	As at 31/3/19 £000
Fair Value through Profit or Loss				
Other financial instruments	Level 1	Unadjusted quoted prices in active markets for identical shares	2,795	5,648

Transfers between Levels of the Fair Value Hierarchy

There were no transfers between levels 1 and 2 during the year.

Changes in the Valuation Technique

There has been no change in the valuation technique used during the year for the financial instruments.

Reconciliation of Fair Value Measurements for Financial Assets Carried at Fair Value Categorised within Level 3 of the Fair Value Hierarchy for Financial Assets

There were no instruments, measured at fair value, that were at level 3 in the hierarchy.

Notes to the Accounting Statements

Fair Values of Financial Assets and Financial Liabilities that are not measured at fair value but for which fair value disclosures are required

Except for the financial assets carried at fair value, all other financial liabilities and financial assets represented by amortised cost and long-term debtors and creditors are carried on the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For loans from the PWLB payable, PWLB prevailing market rates (have been applied to provide the fair value under PWLB debt redemption procedures).
- For non-PWLB loans payable, PWLB prevailing market rates have been applied to provide the fair value under PWLB debt redemption procedures;
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

Financial Liabilities	31 March 2018		31 March 2019	
	Carrying amount	Fair value	Carrying amount	Fair value
	£000	£000	£000	£000
Financial liabilities held at amortised cost	(10,773)	(15,757)	(10,773)	(14,079)
Short Term Creditors	(2,620)	(2,620)	(2,448)	(2,448)
Total	(13,393)	(18,377)	(13,221)	(16,527)

The fair value of borrowings is higher than the carrying amount because the portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the prevailing rates at the Balance Sheet date. This shows a notional future loss, based on economic conditions at 31 March 2019, arising from a commitment to pay interest to lenders above current market rates.

Financial Assets	31 March 2018		31 March 2019	
	Carrying amount	Fair value	Carrying amount	Fair value
	£000	£000	£000	£000
Financial assets held at amortised cost	20,011	20,011	18,015	18,015
Long Term Debtors	2,138	2,138	1,869	1,869
Short term investments	2,340	2,340	2,658	2,658
Total	24,489	24,489	22,542	22,542

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

Notes to the Accounting Statements

Fair value hierarchy of financial assets and financial liabilities that are not measured at fair value

	31 March 2019			
	Quoted prices in active markets for identical assets (Level 1)	Other significant observable Inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
	£000	£000	£000	£000
Financial liabilities				
Financial liabilities held at amortised cost	-	(14,079)	-	(14,079)
Short Term Borrowing	-	-	-	-
Short Term Creditors	-	(2,448)	-	(2,448)
Total	-	(16,527)	-	(16,527)
Financial assets				
Financial assets held at amortised cost	-	20,673	-	20,673
Short Term Debtors	-	1,869	-	1,869
Total	-	22,542	-	22,542

	31 March 2018			
	Quoted prices in active markets for identical assets (Level 1)	Other significant observable Inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
	£000	£000	£000	£000
Financial liabilities				
Financial liabilities held at amortised cost	-	(15,757)	-	(15,757)
Short Term Borrowing	-	-	-	-
Short Term Creditors	-	(2,620)	-	(2,620)
Total	-	(18,377)	-	(18,377)
Financial assets				
Financial assets held at amortised cost	-	22,351	-	22,351
Short Term Debtors	-	2,138	-	2,138
Total	-	24,489	-	24,489

The fair values for financial liabilities and financial assets that are not measured at fair value included in levels 2 and 3 above have been arrived at using a discounted cash flow analysis with the most significant inputs being the discount rate.

The fair value for financial liabilities and financial assets that are not measured at fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

Financial Liabilities

- For loans from the PWLB payable, new borrowing (certainty rate) discount rates have been applied to provide the fair value;
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;

Notes to the Accounting Statements

Financial Assets

- No early repayment is recognised;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

14. Inventories

	31 March 2018	31 March 2019
	£000	£000
Balance outstanding at start of year	33	48
Purchases	230	284
Recognised as an expense in the year	(215)	(277)
Balance outstanding at year-end	48	55

Stocks include diesel fuel and equipment.

15. Debtors

	31 March 2018	31 March 2019
	£000	£000
Current Debtors		
Government HMRC	193	210
Accounts Receivable debtors	567	72
Collection Fund debtors	1,368	1,531
Other debtors	1,571	1,798
Total	3,699	3,611

The decrease in Accounts receivable debtors as at 31 March 2019 is primarily due to invoices to West Sussex County Council totalling £0.382m raised at the end of March 2018 and subsequently paid in April 2018.

There were no long term debtors as at 31 March 2019 or in the previous year.

Allowance for Bad Debts - Management specifically review all debts, and evaluate the adequacy of the allowance of bad debts of receivables. The Authority carries out an assessment of the recoverability of receivables and makes allowance for bad debts accordingly. However, most categories of the Authority's debtors are not subject to substantial fluctuation and past experience are used within material limits to judge the percentages of each type of debt that will not eventually be recovered.

As at 31 March 2019 the assessment of receivables did not necessitate the creation of a bad debt provision for general debtors.

However the Council Tax and NNDR arrears impairment allowance was increased by £0.115m to £1.166m (from £1.051m in 2017/18).

Payments in advance increased by £0.017m to £0.845m in 2018/19 (from £0.828m in 2017/18).

16. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

	31 March 2018	31 March 2019	Movement
	£000	£000	£000
Cash in hand	49	70	21
Bank current accounts	5,334	4,428	(906)
Cash overdrawn	(248)	(192)	56
Total Cash and Cash Equivalents	5,135	4,306	(829)

Notes to the Accounting Statements

17. Assets held for Sale

	2017/18	2018/19
	£000	£000
Balance outstanding at start of year	3,033	-
<u>Assets newly classified as held for sale:</u>		
Property, Plant and Equipment	-	-
Revaluations	-	-
Accumulated Depreciation	-	-
<u>Assets declassified as held for sale:</u>		
Assets sold	(3,033)	-
Balance outstanding at year end	<u>-</u>	<u>-</u>

18. Creditors and Income in Advance

	31 March 2018	31 March 2019
	£000	£000
Government HMRC creditors	649	663
Accounts payable	565	514
Collection Fund	350	666
Other creditors	2,165	2,051
Income in Advance	802	738
Total	<u>4,531</u>	<u>4,632</u>

19. Provisions

Provisions are amounts set aside in the accounts for liabilities or losses which are certain or very likely to occur and for which a reliable estimate of the amount of the obligation can be made. The provision has been established for material liabilities of uncertain timing.

The Authority had a short term provision of £0.299m as at 31 March 2019 which relates to NNDR appeals (£0.217m at 31 March 2018). There was also a long term provision for £0.187m for outstanding payments as a result of the Norman v Cheshire case in relation to pensionable allowances (£0.319m as at 31 March 2018).

20. Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

	31 March 2018	31 March 2019
	£000	£000
Usable Capital Receipts Reserve	9,477	9,477
Capital Grants & Contributions Unapplied	-	-
Earmarked Reserves	11,740	13,758
General Fund balances	3,142	2,417
Total Usable Reserves	<u>24,359</u>	<u>25,652</u>

Capital Receipts Reserve

The Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets until they are utilised to finance capital expenditure.

	2017/18	2018/19
	£000	£000
Balance at 1 April	5,512	9,477
Amounts receivable during the year	4,401	-
Amounts applied to finance new capital investment	(436)	-
Net Transfer to/(from) the Capital Receipts Reserve	3,965	-
Balance at 31 March	9,477	9,477

Notes to the Accounting Statements

The receipt of £4.4m in 2017/18 was from the disposal of the former Fire HQ in Eastbourne.

21. Unusable Reserves

	31 March 2018	31 March 2019
	£000	£000
Revaluation Reserve	18,038	19,038
Capital Adjustment Account	23,315	22,211
Pensions Reserve	(423,031)	(442,278)
Collection Fund Adjustment Account	376	119
Accumulated Absences Account	(82)	(56)
Total Unusable Reserves	(381,384)	(400,966)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant, and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2017/18		2018/19	
	£000	£000	£000	£000
Balance at 1 April		14,270		18,038
Upward revaluation of assets	8,453		1,732	
Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(2,658)		(29)	
Reversal of previous years revaluation losses	(1,675)		(156)	
Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services		4,120		1,547
Difference between fair value depreciation and historical cost depreciation	(247)		(547)	
Accumulated gains on assets sold or scrapped	(105)		-	
Amount written off to the Capital Adjustment Account		(352)		(547)
Balance at 31 March		18,038		19,038

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction, or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction, and enhancement.

The Account contains gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant, and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Notes to the Accounting Statements

	2017/18	2018/19	
	£000	£000	£000
Balance at 1 April	25,215		23,315
Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:			
Charges for depreciation and impairment of non-current assets	(2,133)	(2,781)	
Revaluation losses on Property, Plant and Equipment	(1,014)	(7)	
Revaluation loss reversals on Property, Plant and Equipment	1,675	156	
Revenue expenditure funded from capital under statute	-	-	
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(3,033)	(28)	
	(4,505)		(2,660)
Adjusting amounts written out of the Revaluation Reserve	352	547	
Net written out amount of the cost of non-current assets consumed in the year	(4,153)		(2,113)
Capital financing applied in the year			
Use of the Capital Receipts Reserve to finance new capital expenditure	436	-	
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	123	12	
Application of grants to capital financing from the Capital Grants Unapplied Account	-	-	
Statutory provision for the financing of capital investment charged against the General Fund	439	431	
Capital expenditure charged against the General Fund	1,218	566	
	2,216		1,009
Donated assets	37	-	
Balance at 31 March	23,315		22,211

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pay any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2017/18	2018/19
	£000	£000
Balance at 1 April	(394,685)	(423,031)
Actuarial gains/losses on pensions assets and liabilities	(17,420)	6,062
Reversal of items relating to retirement benefits credited to the Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(20,862)	(36,830)
Employer's pensions contributions and direct payments to pensioners payable in the year	9,936	11,521
Balance at 31 March	(423,031)	(442,278)

Notes to the Accounting Statements

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and business rates income in the Comprehensive Income and Expenditure Statement as it falls due from council tax and business rate payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund. Council tax and business rates income is collected on behalf of the Fire Authority on an agency basis by the five billing authorities in East Sussex: Eastbourne Borough Council, Hastings Borough Council, Lewes District Council, Rother District Council, Wealden District Council and also Brighton & Hove City Council.

From 1 April 2009, the Fire Authority as a precepting authority is required to show Council Tax income in its Income and Expenditure Account on an accruals basis. The difference between the income included in the Income and Expenditure account and the amount required by legislation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Statement of Movement on the General Fund Balance.

	2017/18	2018/19
	£000	£000
Balance at 1 April	390	376
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(12)	(286)
Amount by which business rates income credited to the Comprehensive Income and Expenditure Statement is different from business rates income calculated for the year in accordance with statutory requirements	(2)	29
Balance at 31 March	376	119

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	2017/18	2018/19
	£000	£000
Balance at 1 April	(134)	(82)
Settlement or cancellation of accrual made at the end of the preceding year	134	82
Amounts accrued at the end of the current year	(82)	(56)
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	52	26
Balance at 31 March	(82)	(56)

Notes to the Accounting Statements

22. Cash Flow Statement - Operating Activities

Adjustments to net surplus or deficit on the provision of services for non-cash movements:

	2017/18 Restated* £000	2018/19 £000
Depreciation	(2,133)	(2,781)
Impairment and downward valuations	661	149
(Increase) / decrease in creditors	1,690	(101)
Increase in interest creditors	(241)	-
Increase / (decrease) in debtors	703	432
Increase in interest debtors	3	7
Increase / (decrease) in stock	16	6
Impairment movements on Investments	-	(3)
Pension Liability	(10,926)	(25,309)
Contributions (to) / from provisions	(75)	50
Donated Assets	37	-
Carrying amount of PPE sold	(3,034)	(29)
Total Adjustment	(13,299)	(27,579)

*Restated due to a reclassification of Collection Fund debtors/creditors previously included within cash flows for financing activities

Adjustments for items included in the net deficit on the provision of services that are investing and financing activities:

	2017/18 £000	2018/19 £000
Capital Grants and Contributions credited to deficit on provision of services	123	12
Proceeds from the Sale of PPE	4,401	-
Total Adjustment	4,524	12

The cash flows for operating activities include the following items:

	2017/18 £000	2018/19 £000
Interest received	(121)	(199)
Interest paid	263	496

23. Cash Flow Statement – Investing Activities

	2017/18 £000	2018/19 £000
Purchase of property, plant and equipment	2,016	1,011
Purchase of short-term and long-term investments	-	2,000
Proceeds from the sale of property, plant and equipment	(4,401)	-
Other receipts from investing activities	(73)	(514)
Net cash flows from investing activities	(2,458)	2,497

Notes to the Accounting Statements

24. Cash Flow Statement – Financing Activities

The cash flows for financing activities, excluding interest paid and received, include the following items:

	2017/18 Restated* £000	2018/19 £000
Repayment of Short-Term and Long-Term Borrowing	200	-
Net cash flows from financing activities	200	-

*Restated due to a reclassification of Collection Fund debtors/creditors previously included within cash flows for financing activities

Reconciliation of liabilities arising from Financing Activities

	1 April 2018	Financing cash Flows	Non cash changes		31 March 2019
			Acquisition	Other non- cash changes	
	£000	£000	£000	£000	£000
Long Term borrowing	10,773	-	-	-	10,773
Short term borrowing	-	-	-	-	-
Total liabilities from financing activities	10,773	-	-	-	10,773

	1 April 2017	Financing cash Flows	Non cash changes		31 March 2018
			Acquisition	Other non- cash changes	
	£000	£000	£000	£000	£000
Long Term borrowing	10,773	-	-	-	10,773
Short term borrowing	200	(200)	-	-	-
Total liabilities from financing activities	10,973	(200)	-	-	10,773

Notes to the Accounting Statements

25. Notes to the Expenditure and Funding Analysis

East Sussex Fire Authority departments and responsibilities –

The Fire Authority is made up of 18 councillors, 12 who are nominated by East Sussex County Council and 6 who are nominated by Brighton & Hove City Council. They have legal responsibility to provide a Fire and Rescue Service for the whole of East Sussex and the City of Brighton & Hove. The Chief Fire Officer reports to the Fire Authority which has ultimate responsibility for such things as deciding how many fire stations are needed, how many firefighters, how many fire appliances and how much money needs to be raised from local taxes to pay for the service.

East Sussex Fire and Rescue Service is managed by its board or Senior Leadership Team (SLT) comprising three Principal Officers and six assistant directors. The role of the Chief Fire Officer is to deliver the strategic aims and objectives on behalf of the Fire Authority and is supported by SLT who deliver services to local communities, and the necessary support functions, through the following directorates:

- Service Delivery – comprising:
 - o Safer Communities
 - o Operational Support and Resilience
 - o Human Resources and Organisational Development
- Service Planning and Assurance – comprising:
 - o Resources / Treasurer
 - o Planning and Improvement
 - o Training and Assurance

The team meet at least once a month to discuss strategic and policy issues and to monitor and determine service and financial plans into the future.

The Expenditure and Funding Analysis demonstrates how the funding available to the Authority for the year 2018/19 has been used to provide services and this note provides a reconciliation of the main adjustments to net expenditure chargeable to the General Fund balances to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statement.

Adjustments between Funding and Accounting Basis

2018/19				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Total Adjustments
	£000	£000	£000	£000
Training & Assurance	1	714	(1)	714
Resources/Treasurer	1,287	163	2	1,452
Planning & Improvement	-	172	-	172
Human Resources & Organisational Development	-	111	1	112
Safer Communities	-	11,315	(3)	11,312
Operational Support & Resilience	1,344	853	(24)	2,173
Corporate	-	379	-	379
Net Cost of Services	2,632	13,707	(25)	16,314
Other income and expenditure from the Expenditure and Funding Analysis	(982)	11,602	258	10,878
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	1,650	25,309	233	27,192

Notes to the Accounting Statements

2017/18				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Total Adjustments
	£000	£000	£000	£000
Training & Assurance	1	81	1	83
Resources/Treasurer	206	157	2	365
Planning & Improvement	-	105	-	105
Human Resources & Organisational Development	-	103	-	103
Safer Communities	-	(160)	2	(158)
Operational Support & Resilience	1,266	337	(58)	1,545
Corporate	-	20	-	20
Net Cost of Services	1,473	643	(53)	2,063
Other income and expenditure from the Expenditure and Funding Analysis	(3,185)	10,283	13	7,111
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(1,712)	10,926	(40)	9,174

Adjustments for Capital Purposes

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.

Financing and investment income and expenditure – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.

Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 *Employee Benefits* pension related expenditure and income. **For services** this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs. **For Financing and investment income and expenditure** – the net interest on the defined benefit liability is charged to the CIES.

Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute. **For Financing and investment income and expenditure** the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts. The charge under **Taxation and non-specific grant income and expenditure** represents the difference between what is chargeable under statutory regulations for council tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

Notes to the Accounting Statements

A. Service income received on a segmental basis is analysed below:

	2017/18	2018/19
	£000	£000
Income from Services		
Training & Assurance	(104)	(75)
Resources/Treasurer	(1,025)	(783)
Planning & Improvement	-	(7)
Human Resources & Organisational Development	(1)	(2)
Safer Communities	(239)	(217)
Operational Support & Resilience	(2,268)	(2,094)
Corporate	(23)	(20)
Total income analysed on a segmental basis	(3,660)	(3,198)

B. Expenditure and Income is analysed by nature below:

	2017/18	2018/19
	£000	£000
Expenditure		
Employee benefits expenses	28,344	28,320
Other services expenses	21,688	35,285
Support service recharges	565	847
Depreciation, amortisation, impairment	1,472	2,637
Interest payments	504	496
(Gain)/loss on the disposal of assets	(1,368)	28
Total expenditure	51,205	67,613
Income		
Fees, charges and other service income	(3,660)	(3,198)
Interest and investment income	(124)	(207)
Income from council tax and non-domestic rates	(32,514)	(33,956)
Government grants and contributions	(5,072)	(4,353)
Total income	(41,370)	(41,714)
Deficit on the Provision of Services	9,835	25,899

Notes to the Accounting Statements

26. Members' Allowances

The Authority paid the following amounts to members of the Authority during the year.

	2017/18	2018/19
	£000	£000
Allowances	72	74
Expenses	1	1
Total	73	75

Further details of allowances can be found on the East Sussex Fire and Rescue Service website www.esfrs.org.

27. Officers' Remuneration

The following table provides information about the remuneration of those senior managers who influence the decisions of the Fire Authority as a whole (i.e. those officers who are members of the Corporate Management Team).

Senior Employees Remuneration

2018/19	Salary, Fees and Allowances £	Bonuses £	Expenses Allowances (incl. Benefit in Kind) £	Compensation of Loss of Employment £	Employers Pension Contribution £	Total £
Mrs Dawn Whittaker (Chief Fire Officer & Chief Executive)	142,861	-	-	-	20,429	163,290
Deputy Chief Fire Officer	115,661	-	-	-	25,098	140,759
Assistant Chief Fire Officer	107,451	-	-	-	15,365	122,816
Assistant Director Resources/Treasurer	77,162	-	-	-	13,960	91,122
Assistant Director Operational Support and Resilience	64,535	-	-	-	13,914	78,449
Assistant Director Safer Communities	70,279	-	-	-	10,050	80,329
Assistant Director HR and Org. Dev. (Note 1)	30,597	-	3,601	10,000	5,431	49,629
Assistant Director Training and Assurance	62,886	-	-	-	11,281	74,167
Assistant Director Planning and Improvement	58,631	-	-	-	10,545	69,176

Notes:

1. Terminated employment on 30/9/2018

Notes to the Accounting Statements

2017/18	Salary, Fees and Allowances £	Bonuses £	Expenses Allowances (incl. Benefit in Kind) £	Compensation of Loss of Employment £	Employers Pension Contribution £	Total £
Mr Gary Walsh (Chief Fire Officer & Chief Executive) (Note 1)	12,398	-	-	-	2,690	15,088
Mrs Dawn Whittaker (Chief Fire Officer) (Note 2)	139,864	-	-	-	20,000	159,864
Assistant Chief Fire Officer (Note 3)	110,932	-	-	-	15,863	126,795
Assistant Director Resources/Treasurer	77,162	-	-	-	13,960	91,122
Deputy Chief Fire Officer (Note 4)	106,615	-	-	-	23,122	129,737
Temporary Assistant Director Operational Support and Resilience (Note 5)	62,713	-	-	-	13,448	76,161
Assistant Director Safer Communities	69,494	-	-	-	9,877	79,371
Assistant Director HR and Org. Dev.	59,431	-	2,068	-	10,549	72,048
Temporary Assistant Director Training and Assurance	60,019	-	-	-	10,653	70,672
Assistant Director Planning and Improvement	55,065	-	-	-	9,881	64,946

Notes:

- Salary, Fees and Allowances include a Management Allowance of 12% of salary. Terminated employment 6th April 2017
- Deputy Chief Fire Officer 1/4/17 - 6/4/17, Interim Chief Fire Officer 7/4/17 - 4/10/17, Chief Fire Officer 5/10/17 - 31/3/18.
- Assistant Chief Fire Officer 1/4/17 - 6/4/17, Interim Deputy Chief Fire Officer 7/4/17 - 15/1/18, Assistant Chief Fire Officer 16/1/18 - 31/3/18
- Assistant Director Operational Support and Resilience 1/4/17 - 6/4/17, Interim Assistant Chief Fire Officer 7/4/17 - 15/1/18, Deputy Chief Fire Officer 16/1/18 - 31/3/18.
- In Senior Remuneration post from 7/4/17.

The Authority's employees (excluding those shown above) receiving more than £50,000 remuneration for the year in bands of £5,000, excluding employer's pension contributions were:

Remuneration band	2017/18	2018/19
	Number of employees	Number of employees
£50,000 to £54,999	17	25
£55,000 to £59,999	12	7
£60,000 to £64,999	1	6
£65,000 to £69,999	1	1
£70,000 to £74,999	-	-
£75,000 to £79,999	-	1

Notes to the Accounting Statements

28. Exit Packages

Reporting of the Authority and other compensation schemes - Exit Packages

2018/19 Exit package cost band	Compulsory redundancies		Other departures agreed		Total number of exit packages	
	Number of employees	£000	Number of employees	£000	Number of employees	£000
less than £20,000	1	12	2	11	3	23
£20,000 to £39,999	-	-	1	22	1	22
£40,000 to £59,999	-	-	-	-	-	-
£60,000 to £79,999	-	-	-	-	-	-
£80,000 to £99,999	-	-	-	-	-	-
£100,000 to £149,999	-	-	-	-	-	-
£150,000 to £199,999	-	-	-	-	-	-
£200,000 to £249,999	-	-	-	-	-	-
Total	1	12	3	33	4	45

2017/18 Exit package cost band	Compulsory redundancies		Other departures agreed		Total number of exit packages	
	Number of employees	£000	Number of employees	£000	Number of employees	£000
less than £20,000	1	10	6	52	7	62
£20,000 to £39,999	-	-	1	34	1	34
£40,000 to £59,999	-	-	-	-	-	-
£60,000 to £79,999	-	-	-	-	-	-
£80,000 to £99,999	-	-	-	-	-	-
£100,000 to £149,999	-	-	-	-	-	-
£150,000 to £199,999	-	-	-	-	-	-
£200,000 to £249,999	-	-	-	-	-	-
Total	1	10	7	86	8	96

29. External Audit Costs

The Authority has incurred the following costs during the year in relation to the audit of the Statement of Accounts provided by the Authority's external auditors, Ernst & Young LLP.

	2017/18 £000	2018/19 £000
Fees payable with regard to external audit services carried out by the appointed auditor for the year	31	26
National rebate received from Public Sector Audit Appointments (PSAA)	(5)	-
Total	26	26

30. Grant Income

The Authority credited the following grants, contributions, and donations to the Comprehensive Income and Expenditure Statement in 2018/19

	2017/18 £000	2018/19 £000
Credited to Taxation and Non Specific Grant Income		
National Non Domestic Rates	7,166	7,695
Revenue Support Grant	4,524	3,667
Capital Grants & Contributions recognised	123	12
Other Revenue Grants	266	673
Fire Transitional Grant	122	-
Total	12,201	12,047
Credited to Services		
Home Office ESMCP	850	658
New Dimensions	67	26
Firelink	232	239
Control Room Grant	119	-
Responding to New Risks	21	-
Other grants	-	10
Total	1,289	933

Notes to the Accounting Statements

The Authority received a Revenue grant in 2017/18 .023m for the LGA Behavioural Insights Grant that has subsequently been recognised as income in 2018/19 after the conditions attached to it had been satisfied. There were no conditional grants received in advance in 2018/19.

31. Related Parties

The Fire Authority is obliged to disclose material transactions with related parties, a term that includes central government, the Pension Fund, some partnerships, as well as any financial relationships with Members and Senior Officers other than payments of salaries, expenses, etc. We disclose these transactions to indicate the extent to which the Authority might have been constrained in its ability to operate independently, or to have secured the ability to limit another party's ability to bargain freely with the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

Central Government

Central government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties. Grants received from government departments are set out in Note 30. Grant receipts in advance at 31 March 2019 are shown in Note 30.

East Sussex County Council

East Sussex County Council provides financial services to the Authority. The arrangement has been in operation since 1997. The services provided include accounts payable, accounts receivable, payroll, pension administration, treasury management, accountancy and internal audit. The cost of these services was £0.269m in 2018/19 (£0.263m in 2017/18)

Brighton & Hove City Council

Brighton & Hove City Council provide legal services and the Monitoring Officer to the Fire Authority, and have done so since 1997. The cost of these services was £0.139m in 2018/19 (£0.191m in 2017/18)

Members and Senior Officers

Members of the Fire Authority have direct control over the Authority's financial and operating policies. None of the Members or Senior Officers had any interests in any related party transactions during the year. The Register of Members' Interests is held at Fire HQ, Lewes, and is open to public inspection. The total of members' allowances paid in 2018/19 is shown in Note 26.

Notes to the Accounting Statements

32. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR movement is analysed in the second part of this note.

	2017/18 £000	2018/19 £000
Opening Capital Financing Requirement	10,973	10,773
Capital Investment		
Property, Plant and Equipment	2,016	1,010
Revenue Expenditure Funded from Capital under Statute	-	-
Sources of Finance		
Capital receipts	(436)	-
Government grants & other contributions	(123)	(13)
Sums set aside from revenue		
Direct Revenue contributions	(1,218)	(566)
Minimum Revenue Provision	(439)	(431)
Closing Capital Financing Requirement	10,773	10,773

The Capital Financing Requirement represents the Authority's net need to borrow to finance its capital investment, made up of all loan investment in previous years, less amounts set aside each year for the redemption of debt.

	2017/18 £000	2018/19 £000
Explanation of movements in year		
Decrease in underlying need to borrowing (unsupported by government financial assistance)	(200)	-
Decrease in Capital Financing Requirement	(200)	-

33. Leases

Authority as Lessee

Finance Leases - The Authority does not have any finance leases where it acts as a lessee.

Operating Leases - The Authority has lease cars for certain staff and also leases the office space at the Sussex Police HQ site in Lewes. The authority paid £0.153m on leases in 2018/19 (£0.156m in 2017/18).

The future minimum lease payments payable in future years are:

	31 March 2018 £000	31 March 2019 £000
Not later than one year	155	155
Later than one year and not later than five years	547	505
Later than five years	879	782
Total	1,581	1,442

Notes to the Accounting Statements

Authority as Lessor

Finance Leases - The Authority does not have any finance leases where it acts as a lessor.

Operating Leases – The Authority leases out Property, Plant and Equipment under operating leases in relation to space on its aerial masts and space at Fire Stations and received £0.040m in 2018/19 (£0.037m in 2017/18).

The future minimum lease payments receivable in future years are:

	31 March 2018	31 March 2019
	£000	£000
Not later than one year	36	35
Later than one year and not later than five years	128	122
Later than five years	211	172
Total	375	329

34. Impairment and Revaluation Losses

During 2018/19, revaluation losses recognised in the Cost of Services totalled £0.007m (£1.01m in 2017/18). The higher amount in 2017/18 is largely due to the entire property portfolio being revalued following a change in valuer.

35. Defined Benefits Pension Schemes

Participation in Pension Schemes

As part of the terms and conditions of employment of its employees, the Authority offers retirement benefits. Although these will not actually be payable until employees retire, the Authority has a commitment to make the payments, and this needs to be disclosed at the time that employees earn their future entitlement.

The Accounting Policies note explains that the Authority participates in four schemes, the 1992 Firefighter's Pension Scheme, the 2006 Firefighter's Pension Scheme, the 2015 Firefighter's Pension Scheme and the Local Government Pension Scheme.

The Firefighters' Pension Schemes are administered nationally, and the Income and Expenditure Account contains actual contributions made to the schemes. Details of the East Sussex Firefighters Pension Fund can be found on pages 74 to 76. The Local Government Scheme is administered through the East Sussex Pension Fund, and in addition, the Authority has liabilities for discretionary payments for added years, and other benefits both for local government employees and for Firefighters. These are charged as an expense to the accounts of the Authority, rather than those of the Pension Fund.

Transactions Relating to Post-employment Benefits - We recognise the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the contributions made in the year, so the real cost of retirement benefits is reversed out through the General Fund via the Movement in Reserves Statement and the contributions made in the year are included. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

Notes to the Accounting Statements

Comprehensive Income and Expenditure Statement

Cost of Services:

Service Cost Comprising:

- current service cost
- past service costs
- (gain) / loss from settlements

Financing and Investment Income and Expenditure

Net interest expense

Total Post-employment Benefits charged to the Surplus or Deficit on the Provision of Services

Other Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement

Re-measurement of the net defined benefit liability comprising:

- Return on plan assets (excluding the amount included in the net interest expense)
- Actuarial gains and losses arising on changes in demographic assumptions
- Actuarial gains and losses arising on changes in financial assumptions
- Other (if applicable)

Total Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement

Movement in Reserves Statement

- Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance with the Code
- Actual amount charged against the General Fund Balance for pensions in the year:

Employers' contributions payable to the scheme

Local Government Pension Scheme		Firefighters Pension Schemes	
2017/18 £000	2018/19 £000	2017/18 £000	2018/19 £000
2,179	2,266	8,400	7,600
-	161	-	15,200
-	-	-	-
283	303	10,000	11,300
2,462	2,730	18,400	34,100
67	(1,997)	-	-
-	-	(4,000)	(30,300)
(1,147)	5,235	(6,800)	30,200
-	-	29,300	(9,200)
1,382	5,968	36,900	24,800
(246)	(4,747)	(28,100)	(14,500)
1,136	1,221	8,800	10,300

Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the authority's obligation in respect of its defined benefit plans is as follows:

	2014/15 £000	2015/16 £000	2016/17 £000	2017/18 £000	2018/19 £000
Present value of the defined benefit obligations:					
Local Government Pension Scheme	(46,585)	(43,854)	(51,547)	(53,427)	(62,036)
Firefighters Pension Schemes	(384,300)	(334,000)	(384,300)	(412,400)	(426,900)
Fair value of assets in the Local Government Pension Scheme	33,115	34,256	41,162	42,796	46,658
Deficit in the scheme:					
Local Government Pension Scheme	(13,470)	(9,598)	(10,385)	(10,631)	(15,378)
Firefighters Pension Schemes	(384,300)	(334,000)	(384,300)	(412,400)	(426,900)
Total	(397,770)	(343,598)	(394,685)	(423,031)	(442,278)

The liabilities show the underlying commitments that the Authority has in the long run to pay retirement benefits. The total liability of £488.9m (£465.8m in 2017/18) has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet, resulting in a negative overall balance of £442.3m (£423.0m in 2017/18).

Notes to the Accounting Statements

However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy. The deficit on the Local Government Scheme will be made good by increased contributions over a 20 year period, as assessed by the scheme actuary.

Based on the current benefit structure of the Local Government Pension Scheme (LGPS), and using the roll forward model, the actuarial estimate of the present value of funded liabilities as at 31 March 2019 is employee members £36.8m (£29.8m 31 March 2018), deferred pensioners £8.7m (£7.6m) and pensioners £16.5m (£16.0m). There was no liability in respect of LGPS unfunded pensions at 31 March 2019 (none at 31 March 2018). It is assumed that all unfunded pensions are payable for the remainder of the member's life.

Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

	Local Government Pension Scheme		Firefighters Pension Schemes	
	2017/18 £000	2018/19 £000	2017/18 £000	2018/19 £000
Opening balance at 1 April:	51,547	53,427	384,300	412,400
Current Service Cost	2,179	2,266	8,400	7,600
Interest Cost	1,361	1,467	10,000	11,300
Contributions by scheme participants	360	384	1,800	1,800
Re-measurement (gains) and losses:				
• Actuarial gains/losses arising from changes in demographic assumptions	-	-	(4,000)	(30,300)
• Actuarial gains/losses arising from changes in financial assumptions	(1,147)	5,235	(6,800)	30,200
• Other	-	-	29,300	(9,200)
Past Service Cost	-	161	-	15,200
Losses/(gains) on curtailment	-	-	-	-
Liabilities assumed on entity combinations	-	-	-	-
Benefits paid	(873)	(904)	(10,300)	(11,800)
Liabilities extinguished on settlements	-	-	-	-
Unfunded Benefits paid	-	-	(300)	(300)
Other	-	-	-	-
Closing balance at 31 March:	53,427	62,036	412,400	426,900

Reconciliation of fair value of the scheme assets:

	Local Government Pension Scheme		Firefighters Pension Schemes	
	2017/18 £000	2018/19 £000	2017/18 £000	2018/19 £000
Opening fair value of scheme asset at 1 April:	41,162	42,796	-	-
Interest Income	1,078	1,164	-	-
Re-measurement gain/(loss):				
• The return on plan assets, excluding the amount included in the net interest expense	(67)	1,997	-	-
• Other	-	-	-	-
The effect of changes in foreign exchange rates	-	-	-	-
Contributions from employer	1,136	1,221	8,800	10,300
Contributions from employees into the scheme	360	384	1,800	1,800
Benefits paid	(873)	(904)	(10,300)	(11,800)
Other	-	-	(300)	(300)
Closing fair value of scheme assets at 31 March:	42,796	46,658	-	-

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year was £3.2m (2017/18: £1.0m).

Notes to the Accounting Statements

Local Government Pension Scheme assets comprised:

	Fair value of scheme assets 2017/18 £000	%	Fair value of scheme assets 2018/19 £000	%
Cash and cash equivalents	1,680	4	1,859	5
Equity instruments:				
By industry type				
• Consumer	797	2	555	1
• Manufacturing	422	1	382	1
• Energy and utilities	72	-	110	-
• Financial institutions	1,295	3	520	1
• Health and care	733	2	85	-
• Information technology	610	1	-	-
• Other	230	1	91	-
Sub-total equity	4,159	10	1,743	3
Bonds:				
By sector				
• Government	1,186	3	1,129	2
• Other	76	-	864	2
Sub-total bonds	1,262	3	1,993	4
Private equity:				
All	2,449	6	2,869	6
Sub-total private equity	2,449	6	2,869	6
Other investment funds:				
• UK Property	4,104	10	4,370	9
Sub-total other investment funds	4,104	10	4,370	9
Investment funds and unit trusts:				
• Equities	23,570	54	25,755	56
• Bonds	4,937	12	7,678	16
• Hedge Funds	43	-	30	-
• Commodities	63	-	79	-
• Infrastructure	473	1	277	1
• Other	47	-	10	-
Sub-total Investment funds and unit trusts	29,133	67	33,829	73
Derivatives:				
• Foreign exchange	9	-	(5)	-
Total assets	42,796	100	46,658	100

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Fire Authority Fund liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, based on the calculations in the latest full valuation of the scheme as at 31 March 2019 rolled forward to the Balance Sheet date allowing for the different assumptions required by accounting standards.

The principal assumptions used by the actuary have been:

	Local Government Pension Scheme		Firefighters Pension Schemes	
	2017/18	2018/19	2017/18	2018/19
Mortality assumptions:				
Longevity for current pensioners:				
• Men	22.1	22.1	29.5	27.3
• Women	24.4	24.4	31.5	29.4
Longevity for future pensioners:				
• Men	23.8	23.8	30.8	28.4
• Women	26.3	26.3	32.8	30.6
Rate of inflation	2.4%	2.5%	3.4%	3.5%
Rate of increase in salaries	2.8%	2.9%	3.4%	3.5%
Rate of increase in pensions	2.4%	2.5%	2.4%	2.5%
Rate for discounting scheme liabilities	2.7%	2.4%	2.7%	2.4%
Take-up of option to convert annual pension into retirement lump sum	50%/75%	50%/75%	90%	90%

Notes to the Accounting Statements

Average future life expectancies for the Local Government Pension Scheme is at age 65

Average future life expectancies for the Firefighters Pension Scheme is at age 60

Take-up option for LGPS is 50% for pre-April 2008 service and 75% for post-April 2008 service

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme i.e., on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period;

Change in assumptions at 31 March 2019:

Local Government Pension Scheme

0.5% decrease in Real Discount Rate

1 year increase in member life expectancy

0.5% increase in the Salary Increase Rate

0.5% increase in the Pension Increase Rate

Firefighters Pension Schemes

0.5% decrease in Real Discount Rate

1 year increase in member life expectancy

0.5% increase in the Salary Increase Rate

0.5% increase in the Pension Increase Rate

Impact on the Defined Benefit Obligation in the Scheme	
Approximate increase to Employer	Approximate monetary amount
%	£000
12%	7,324
3-5%	1,861-3,102
2%	1,420
9%	5,759
10%	41,214
3%	12,808
1%	5,822
7%	31,989

Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. As at the last valuation dated 31 March 2016 the actuary reported a funding level of 92%. Funding levels are monitored on an annual basis. The next triennial valuation was due to be completed 31 March 2019.

The liabilities show the underlying commitments that the Authority has in the long run to pay post employment (retirement) benefits. The total liability of £442.3m (£15.4m Local Government Pension Scheme and £426.9m Firefighters Pension Schemes) has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

- the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary; and
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.
- the Firefighters Pension schemes are unfunded national schemes with Employers' contributions determined by the Secretary of State on the advice of the Government Actuary who will have regard to the total cost of the Scheme benefits.

In 2019/20 the Authority anticipates paying £1.386m contributions to the Local Government Pension scheme, £3.776m towards the Firefighters Pension schemes.

The weighted average duration of the defined benefit obligation for Local Government Pension scheme members is 20.3 years and the Firefighters Pension Scheme is 18.1 years (21.8 years for injury pensions).

McCloud/Sargeant ruling

Two employment tribunal cases were brought against the Government in relation to possible discrimination in the implementation of transitional protection following the introduction of the reformed 2015 public service pension schemes from 1 April 2015. In December 2018 the Court of Appeal upheld a ruling that similar transitional protections in the Judges' and Firefighters' Pension Schemes were unlawful on the grounds of age discrimination. The implications of the ruling are expected to apply to the Local Government Pension scheme as well.

Notes to the Accounting Statements

The UK Government requested leave to appeal to the Supreme Court which was subsequently denied on 27th June 2019. In light of this ruling the Authority requested revised IAS 19 reports from the Fund's actuary to reflect the estimated impact on pension liabilities for both the Local Government Pension scheme and the Firefighters' Pension scheme.

Quantifying the impact at this stage is difficult because it will depend on the compensation awarded, members' future salary increases, length of service and retirement age, and whether (and when) members withdraw from active service. Salary increases in particular can vary significantly from year to year and from member to member depending on factors such as budget restraint, job performance and career progression.

36. Contingent Liabilities

A contingent liability is a possible present conditional obligation arising from past events and whose existence will be confirmed only by the occurrence of future uncertain events not wholly within the Fire Authority's control.

Working Time Directive

As was the position last year, the European Parliament and the European Council have not been able to find a compromise position regarding the Working Time Directive. The Conciliation Committee, comprising delegates from Parliament and Council, decided that it was not possible to reach an agreement on three crucial points – opt-out, on-call time and multiple contracts. Since there is no agreement, the current Directive remains in force, though the Commission can draft a new proposal from scratch. Such new legislation would need to take account of the rulings of the European Court of Justice regarding on-call time. Any change to the implementation of the Working Time Directive is likely to have implications for Fire and Rescue Authorities particularly in relation to operational personnel conditioned to the retained duty system and others involved with on-call time. Fire and Rescue Services are liaising with the Local Government Association (LGA) to consider the issues raised by the recent European Court of Justice's judgment in the case of *Ville de Nivelles v Matzak* in relation to time spent on call. It is not possible to project the financial implications at this stage.

Swift Water Rescue

The FBU has registered a local dispute claiming that an Additional Responsibility Allowance (ARA) should be paid in relation to Swift Water Rescue. This could have financial impacts both one off (for back pay) and ongoing. The matter is due to be subject binding arbitration through ACAS. .

37. Nature and extent of risks arising from Financial Instruments

Key Risks

The Authority's activities expose it to a variety of financial risks, the key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Authority;
- Liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments;
- Re-financing risk – the possibility that the Authority might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- Market risk - the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates movements.

Overall Procedures for Managing Risk

The Fire Authority's overall risk management procedures focus on the unpredictability of financial markets, and implementing strategies and policies to minimise these risks. The procedures for risk management are set out through a legal framework set out in the *Local Government Act 2003* and the associated regulations. These require the Authority to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall, these procedures require the Authority to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice;
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations/standing orders/constitution;
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
 - The Authority's overall borrowing;
 - Its maximum and minimum exposures to fixed and variable rates;
 - Its maximum and minimum exposures to the maturity structure of its debt;
 - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance;

Notes to the Accounting Statements

These are required to be reported and approved at or before the Authority's annual Council Tax setting budget or before the start of the year to which they relate. These items are reported with the annual Treasury Management Strategy, which outlines the detailed approach to managing risk in relation to the Authority's financial instrument exposure. Actual performance is also reported annually to Members, as is a mid-year update.

The annual treasury management strategy which incorporates the prudential indicators was approved by the Authority on 15th February 2018 and is available on the Authority's website. The key issues within the strategy were:

- The Authorised Limit for 2018/19 was set at £13.63 million. This is the maximum limit of external borrowings or other long term liabilities;
- The Operational Boundary was expected to be £11.24 million. This is the expected level of debt and other long term liabilities during the year;
- The maximum amounts of fixed and variable rate interest rate exposure were set at 100% based on the Authority's net debt;
- The maximum and minimum exposures to the maturity structure of debt are shown under the Refinancing and Maturity Risk section of this note.

These policies are implemented by a central treasury team. The Authority maintains written principles for overall risk management, as well as written policies (Treasury Management Practices – TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically.

Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. This risk is minimized through the Treasury Management Strategy, which is available on the authority's website.

Credit Risk Management Practices

The Authority's credit risk management practices are set out in the Treasury Management Strategy, with particular regard to determining whether the credit risk of financial instruments has increased significantly since initial recognition.

The Treasury Management Strategy requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poor's Credit Ratings Services. The Treasury Management Strategy also considers maximum amounts and time limits with a financial institution located in each category.

Whilst the recent credit crisis in international markets has raised the overall possibility of default, the Authority maintains strict credit criteria for investment counterparties. The credit criteria in respect of financial assets held by the authority at 31 March 2019 are detailed below:

Officers regularly review the investment portfolio, counterparty risk and construction, and use market data, information on government support for banks and the credit ratings of that government support. Latest market information is arrived at by reading the financial press and through city contacts as well as access to the key brokers involved in the London money markets. The Authority in addition to other tools uses the creditworthiness service provided by Link Asset Services. This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies - Fitch, Moody's and Standard and Poor's. The credit ratings of counterparties are supplemented with the following overlays:

- credit watches and credit outlooks from credit rating agencies;
- Credit Default Swap spreads to give early warning of likely changes in credit ratings;
- sovereign ratings to select counterparties from only the most creditworthy countries.

The Link Asset Services credit worthiness service uses a wider array of information than just primary ratings and by using a risk weighted scoring system, does not give undue preponderance to just one agency's ratings.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal parameters.

The Authority's maximum exposure to credit risk in relation to its investments in banks and building societies of £4.0m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there was no evidence at the 31 March 2019 that this was likely to crystallise.

Notes to the Accounting Statements

Amounts Arising from Expected Credit Losses (ECL)

The changes in loss allowance during the year are as follows:

	12 Month ECL	Lifetime ECL	Lifetime ECL – Simplified Approach	Total
	£000	£000	£000	£000
Opening balance 1 April 2018	5	-	6	11
Change in credit loss	(2)	-	(5)	(7)
Closing balance 31 March 2019	3	-	1	4

12 Month ECL includes treasury investments, and Lifetime ECL (simplified approach) includes both system and non trade debtors.

Collateral – During the reporting period the Authority held no collateral as security

Liquidity risk –

The Authority manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when it is needed.

The Authority has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the PWLB provides access to longer term funds, it also acts as a lender of last resort to Authorities (although it will not provide funding to an Authority whose actions are unlawful). The Authority is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets (excluding sums due from customers) is as follows:

	2017/18	2018/19
	£000	£000
Less than one year (current assets)	26,718	28,118
Between one and two years	-	-
Between two and three years	-	-
More than three years	-	-
	26,718	28,118

Refinancing and Maturity Risk –

The Authority maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Authority relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Authority approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Authority's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities, including the minimum and maximum limits for fixed interest rates maturing in each period, is as follows:

Notes to the Accounting Statements

	Approved Minimum Limit	Approved Maximum Limit	2017/18	2018/19
	%	%	£000	£000
Less than one year (current liabilities)	0%	25%	2,620	2,448
Between one and two years	0%	40%	-	-
Between two and five years	0%	60%	956	1,356
Between five and ten years	0%	80%	2,472	2,622
More than ten years	0%	80%	7,345	6,795
			13,393	13,221

All trade and other payables are due to be paid in less than one year.

Market risk

Interest rate risk – The Authority is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates – the fair value of the borrowing will fall (no impact on revenue balances);
- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- Investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in the Other Comprehensive Income and Expenditure Statement.

The Authority has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Authority's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. The central treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect in 2018/19 would be:

	£000
Increase in interest payable on variable rate borrowings (none held)	-
Increase in interest receivable on variable rate investments	56
Impact on Surplus or Deficit on the Provision of Services	56

The approximate impact of a 1% fall in interest rates would be as above, but with the movements being reversed. This figure of £0.056 million (£0.028 million at 31 March 2018) represents the immediate impact on the Authority's investments that are on variable rate, but ignores the impact of overnight and short-term fixed rate investments.

Price risk - The Authority does not invest in equity shares or marketable bonds.

Foreign exchange risk - The Authority has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

Firefighters' Pension Fund Accounts

Introduction

The Firefighters' Pension Scheme eligible to operational firefighters is unfunded, that is there are no investment assets to offset liabilities. From 1 April 2006, employee contributions and employer's contributions are paid into a pension fund account from which pension payments are made. The account is topped up by Government grant if the contributions are insufficient to meet the cost of pension payments. The underlying principle of these arrangements is that employer and employee contributions together will meet the full costs of pension liabilities being accrued in respect of currently serving employees, while central Government will meet the costs of retirement pensions in payment, net of these contributions. The account forms part of the assets and liabilities of the Fire Authority.

The initial amount received from the Government during the year is based on an early estimate of likely outcome based on pensionable pay of members in the scheme and an estimate for members joining and leaving, and an estimate of likely lump sum retirement benefits payable to firefighters due to retire during the year.

In the event this year, both the lump sum retirement benefits paid to firefighters who actually retired during the year was in excess of that sum based on the estimated number of firefighters who were eligible and were likely to retire and the estimate of pension pay proved to be understated. The pension top-up grant accordingly under-advanced by the Government is required to be paid to the Fire Authority after the year end accounts are finalised.

The Firefighters' Pension Fund Account is not a bank account, and the fund does not require active fund administration and management. The Firefighters' Pension Fund Account is accounted for separately and in such a way to record the applicable transactions as they arise from employee and employer contributions from payroll, the payments of lump sums at retirement, accounting for ill-health charges to accord to a Government formula, and the accounting to eliminate that element within pensions paid relating to retirement on grounds of injury. Since such an injury element of pensions paid cost is not borne by the Firefighters' Pension Fund Account and hence by the Government, this is a cost to the Fire Authority.

The Firefighters' Pension Fund Account has been prepared on an accruals basis. Accruals are not significant since substantially all the transactions are derived either from payroll, or from actual payments into and out of the Firefighters' Pension Fund Account. There are no significant estimation techniques adopted.

The Firefighters' Pension Fund Account does not take account of liabilities to pay pensions and other benefits in the future.

Firefighters' Pension Fund Accounts

Fund Account

2017/18 £000		2018/19 £000
	Contributions Receivable:	
(2,186)	Contributions in relation to pensionable pay	(2,248)
(4,451)	Top up grant received	(5,173)
(92)	Ill Health charges	(31)
(1,839)	Firefighters contribution	(1,829)
(8,568)		(9,281)
-	Transfers in from other authorities	-
	Benefits Payable:	
9,065	Pensions	9,528
2,041	Commutations and Lump Sum Retirement Benefits	2,021
-	Lump Sum Death Benefits	-
-	Other payments	450
11,106		11,999
	Payments to and on account of leavers:	
-	Transfers out to other authorities	61
-		61
2,538	Net amount Payable for year	2,779
(2,538)	Top up grant payable by the government	(2,779)
-		-

Net Assets Statement

31 March 2018 £000		31 March 2019 £000
	Current Assets:	
-	Contributions due from fire authority	-
-	Recoverable overpayments of pensions	-
2,538	Top-up grant receivable from the government	2,779
-	Cash and Cash Equivalents	-
	Current Liabilities:	
(2,538)	Cash overdrawn	(2,779)
-	Unpaid pensions benefits	-
-	Amount of grant payable to the government	-
-		-

Firefighters' Pension Fund Accounts

1. Employer Contributions

The Fire Authority bore pension contributions as the employer, totalling £2.248m (£2.186m 2017/18) representing 21.7% of pensionable pay for firefighters under the 1992 scheme, 11.9% for firefighters under the 2006 scheme and 14.3% for firefighters under the 2015 scheme.

In addition to normal employer's contributions, ill-health charges of £0.031m (£0.092m in 2017/18) and injury portions of pensions totalling £0.296m (£0.277m in 2017/18) were paid by the Fire Authority.

2. Top Up Grant

The Firefighters' Pension Scheme is an unfunded scheme with any deficit/surplus on the account funded via a government grant or paid back to government.

The grant is paid once a year and consists of two elements;

- 80% of the estimated pension deficit for the current year (100% of any estimated surplus would be required to be repaid)
- The amount required to fully fund the previous year's pension scheme deficit or payment required to recover any surplus.

The top up grant receivable from the Department for Communities and Local Government is accounted for through the Firefighters pension fund account under the Firefighters Pension Regulations 2006. It does not impact on the Authority's comprehensive income and expenditure statement.

3. IAS 19 Employee Benefits

Details of the Actuarial Valuation are included within Note 35 to the Fire Authority statements.

Accruals

Provision made at the year-end to bring into account outstanding debtors, creditors, etc., in order to show income and expenditure as it is earned or incurred.

Actuarial Gains and Losses

The change in pension liabilities since the previous year, caused either by events differing from the previous forecast, or a change in actuarial assumptions.

Actuarial Valuation

A review of the Pension Fund normally carried out at 3-year intervals, which assesses the contributions required from employing bodies in order to maintain the Fund's ability to pay benefits in future years to pensioners, contributors and their dependants.

Admitted Bodies

Bodies whose staff can become members of the Pension Fund by virtue of an admission agreement made between the Pension Fund and the relevant body (contrasting with Scheduled Bodies – see below).

Amortisation

A charge to services in the Comprehensive Income & Expenditure Account, assessed as the amounts by which the value of intangible assets are consumed during the year, calculated from the estimated life expectancy and any residual value.

Bad Debt Provision

Amount of money set aside to meet cost of monies owed to the Authority that are not expected to be repaid.

Balances

A working balance maintained as a cushion against unexpected expenditure during the year. It is the amount of money left over at the end of the year after allowing for all expenditure and income that has taken place. These are also known as financial reserves.

Business Rates Retention

Under the new Business Rates Retention scheme, Authorities will retain a share of all and any additional business rates they get above a determined baseline. This potentially provides a direct local incentive to encourage growth within local boundaries.

Capital / Capital Expenditure / Capital Receipts

Capital expenditure pays for the acquisition of assets or the enhancement (rather than maintenance) of existing assets. It is financed mainly from borrowing, and charged to revenue over a number of years. We plan for capital expenditure over several years in the published capital programme. The term 'capital receipts' covers income from the sale of assets, together with grants and contributions received specifically for financing the capital programme. Capital receipts can only be used for capital purposes, and not to support the revenue budget.

Cash Equivalents

These are investments, which amount to short term deposits.

Community Assets

These are assets, which the Authority intends to hold in perpetuity and have no determinable finite useful life.

Corporate and Democratic Core (CDC)

Corporate and Democratic Core (CDC) is defined as the two service divisions Democratic Representation and Management (DRM) and Corporate Management (CM).

Contingent Assets and Liabilities

A statement of a possible gain or loss to the Authority, which is contingent upon the outcome of an event, which is not known for certain when the accounts are drawn up.

Corporate Management (CM)

Corporate management concerns those activities and costs that provide the infrastructure that allows services to be provided, whether by the Authority or not, and the information that is required for public accountability. Activities that relate to the provision of services, even indirectly, are overheads on those services. There are no subdivisions recommended for CM.

Creditors

Amounts owed by the Authority but not paid at the date of the Balance Sheet.

Curtailments

This heading covers the additional cost arising from the early payment of pension benefits when an employee is made redundant. The full estimated discounted cost is charged immediately to the Comprehensive Income and Expenditure Statement, under the heading of 'non-distributed costs', but this is offset by a transfer from the Pensions Reserve.

Debtors

Amounts owed to the Authority but unpaid at the date of the Balance Sheet.

Defined Benefit and Contribution Pension Schemes

Pension schemes generally fall into one of these two categories. Defined Benefit schemes are those such as the Local Government Pension Scheme, where the benefits to employees are based on their final salaries, and where employers' contributions have to be adjusted to match estimates of future liabilities. Defined Contribution schemes are those where the employer's liability is restricted to the amount that they contribute.

Democratic Representation and Management (DRM)

This includes all aspects of members' activities in that capacity, including corporate, programme and service policy making and more general activities relating to governance and the representation of local interests. To give authorities maximum flexibility in reflecting their own constitutional arrangements, there are no recommended subdivisions of service.

Depreciation

A charge to services in the Comprehensive Income & Expenditure Account, assessed as the amounts by which the value of property, plant and equipment are consumed during the year, calculated from the estimated life expectancy and any residual value.

Fair value

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's-length transaction. The concept of fair value is used in many accounting standards including the IFRS covering acquisition, valuation of assets, and financial instruments, but it is not limited to these.

General Fund

The main revenue fund of the Authority into which is paid income from the council tax precept, grants and charges for services and from which is met the cost of providing services.

Going Concern

The key accounting concept of a going concern assumes that an organisation, its functions and services will continue in operational existence for the foreseeable future. Where this is not the case, particular care will be needed in the valuation of assets. An inability to apply the going concern concept can have a fundamental impact on the financial statements.

Heritage Assets

Heritage assets are assets that are held by the authorities principally for their contribution to knowledge or culture.

Impairment

Impairment to assets may be physical in nature, such as damage by fire, or caused by a general or specific reduction in prices during the financial year.

Intangible Assets

This term includes such items as development expenditure or goodwill, but for local authorities it actually only covers licences for the use of computer software.

IFRS and IAS

International Financial Reporting Standards and International Accounting Standards

Leasing

A method of obtaining the use of assets: a rental charge is paid for a specified period, but under operating lease conditions the asset remains the property of the lessor and the Authority has no rights to purchase. Finance leases transfer substantially all the risks and rewards of ownership.

Minimum Revenue Provision

An amount, prescribed by Government, to be set aside from revenue for the redemption of debt.

Net Book Value (NBV)

The amount at which fixed assets are included in the Balance Sheet. The NBV is the historical cost or current value less any accumulated depreciation.

Net Worth

The total of all assets less the total of all liabilities. It helps to determine the value of an entity and is also known as Total Net Assets or Total Equity.

Non-Distributed Costs

These are costs which the Authority has to bear, but which do not support any statutory services. This includes three elements of the pension cost (Past Service Cost, Settlements, and Curtailments) which are defined elsewhere, and the costs of properties, which have been declared surplus and are awaiting disposal.

Non-Domestic Rates

A charge on commercial and industrial buildings fixed by the Government and reallocated to local authorities.

Post Balance Sheet Events

A statement of the financial implications of an event taking place after the Balance Sheet date, which has a material effect on the Authority's financial position at the balance sheet date.

Prior Period Adjustments

Material adjustments that are applicable to prior years and which arise from changes in accounting policy or the correction of material errors. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Private Equity

Investments into new and developing companies and enterprises, which are not publicly traded on a recognised stock exchange.

Property, Plant and Equipment (PPE)

Property, plant and equipment covers all assets with physical substance (tangible assets) that are held for use in the production or supply of goods and services, for rental to others, or for administrative purposes, and expected to be used during more than one period. PP&E is a summation of all the Authority's purchases of property, plant, and pieces of equipment to that point in time, less any depreciation.

Provisions

Provisions are made for liabilities and losses which have already been incurred at the date of the balance sheet, and for which the amount or dates on which they will arise can be reliably measured.

Public Works Loan Board (PWLB)

A Government agency, which provides the main source of borrowing for local authorities.

Related Parties

This term covers individuals or bodies with which the Authority has a close economic relationship. It includes Members and Senior Officers, Government departments that provide funding, and other bodies that are involved in partnerships with the Authority.

Reserves

Internal reserves set aside to finance future expenditure for purposes falling outside the definition of provisions.

Revenue

Recurring expenditure principally on pay, running costs of buildings, equipment, and capital financing costs.

Revenue Expenditure Funded from Capital Under Statute

Expenditure which may properly be charged to capital but which does not result in a tangible asset.

Service Reporting Code of Practice for Local Authorities (SeRCOP).

The code gives a mandatory definition of total cost and the divisions of service at which total cost must be aggregated when presenting cost based information and performance indicators in a published format. SeRCOP provides guidance/support the objective to establish the widest range of financial reporting requirements, in order that data consistency and comparability are achieved. SeRCOP particularly aims to meet the demands of both the Best Value and the Transparency initiatives and its various stakeholders.

Unusable Reserves

This include unrealised gains and losses, particularly in relation to the revaluation of property, plant and equipment (e.g. the Revaluation Reserve) adjustment accounts that absorb the difference between the outcome of applying proper accounting practices and the requirements of statutory arrangements for funding expenditure (e.g. the Capital Adjustment Account and the Pensions Reserve).

Usable Reserves

This includes the revenue and capital resources available to meet future expenditure (e.g. General Balances, Earmarked Reserves, and the Capital Receipts Reserve).